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# NOTICE OF MEETING

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## LICENSING SUB-COMMITTEE

**MONDAY, 27 NOVEMBER 2017 AT 10.30 AM**

**THE EXECUTIVE MEETING ROOM - THIRD FLOOR, THE GUILDHALL**

Telephone enquiries to Lisa Gallacher, Democratic Services 02392 834056  
Email: [lisa.gallacher@Portsmouthcc.gov.uk](mailto:lisa.gallacher@Portsmouthcc.gov.uk)

If any member of the public wishing to attend the meeting has access requirements, please notify the contact named above.

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Committee Members Councillors Lee Mason (Chair), Hannah Hockaday (Vice Chair), Dave Ashmore, David Fuller, Colin Galloway, Paul Godier, Scott Harris, Steve Hastings, Ian Lyon, Leo Madden, Stephen Morgan, Gemma New, Steve Pitt, David Tompkins and Gerald Vernon-Jackson.

The panel today consists of: Councillors Colin Galloway, Scott Harris and Leo Madden  
The reserve member is Councillor David Tompkins

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(NB This Agenda should be retained for future reference with the minutes of this meeting.)

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**Licensing Sub Committee meetings are digitally recorded.**

## **A G E N D A**

- 1 Appointment of Chair**
- 2 Declarations of Members' Interests**
- 3 Licensing Act 2003 - Review Application - Mutiny in the Park, Mutiny Festival Summer Carnival King George V Playing Field, Cosham (Pages 3 - 102)**

### Purpose

The purpose of this report is for the committee to consider and determine a review application pursuant to section 52 of the Licensing Act 2003 ('the Act') and in respect of the following premises:

**Mutiny in the Park, Mutiny Festival Summer Carnival, King George V**

**Playing Field, Cosham.**

The holder of the authorisation is recorded as Mutiny in the Park Limited.

The Committee is requested to determine the review application.

Members of the public are now permitted to use both audio visual recording devices and social media during this meeting, on the understanding that it neither disrupts the meeting nor records those stating explicitly that they do not wish to be recorded. Guidance on the use of devices at meetings open to the public is available on the Council's website and posters on the wall of the meeting's venue.

# Agenda Item 3

REPORT TO: LICENSING SUB-COMMITTEE 27<sup>th</sup> November 2017

REPORT BY: LICENSING MANAGER

REPORT AUTHOR: DEREK STONE

**Licensing Act 2003 - Review Application - Mutiny In The Park, Mutiny Festival Summer Carnival, King George V Playing Field, Cosham**

## 1. PURPOSE OF REPORT

The purpose of this report is for the committee to consider and determine a review application pursuant to section 52 of the Licensing Act 2003 ("the Act") and in respect of the following premises:

**Mutiny In The Park, Mutiny Festival Summer Carnival, King George V Playing Field, Cosham.**

The holder of the authorisation is recorded as Mutiny In The Park Limited.

## 2. THE REVIEW APPLICANT

The application and grounds for the review are attached as **Appendix A** together with supporting documents (**Police Annex A - G**) and has been submitted by the Chief Officer of Police and relates to the following licensing objectives:

- Prevention of crime and disorder
- Public safety
- Protection of children from harm

The concerns relate to access to the event by persons under 18 years of age and the risk to these young persons in attendance.

## 3. BACKGROUND INFORMATION

Mutiny is a music festival held on Portsmouth City Council owned land at King George V playing fields in Cosham. The capacity for this event is limited to 15,000

A copy of the current authorisation is attached as **Appendix B**. The premises licence has a number of conditions attached and excludes persons under 16 years of age. Amongst the conditions, there are conditions around entry of persons 16 or 17 being accompanied by an adult, separate entrances dedicated to persons under 18 and how the premises licence holder will operate to the final event management plan submitted to the responsible authorities at least 14 days prior to the event.

In accordance with the act and prescribed regulations, public notice of the review application was given both at the premises and also at the Civic Offices. In addition, a notice of the review application was also posted on the council website.

The review application was also served on the responsible authorities.

#### 4. REPRESENTATIONS BY RESPONSIBLE AUTHORITIES AND OTHER PERSONS

Further representations have been received from Portsmouth City Council Licensing manager Nickii Humphreys with regard to the protection of children from harm in relation to the admittance and welfare of children present on site. Alison Jeffery Director of Children, Families and Education has submitted a review supporting the police seeking a complete overhaul of the terms of Mutiny's licence to prevent harm to children. Rob Anderson-Weaver on behalf of the Director of Public Health has submitted a representation raising concerns in relation to the protection of children from harm and the prevention of crime and disorder. As part of this representation not only is there evidence regarding the exposure of young people to drug misuse there is additional data produced with regard to hospital admissions to Queen Alexandra Hospital at Cosham and a comparison between the Mutiny weekend in May 2017 and the first weekend of July 2017. Richard Lee Regulatory Service Manager has submitted a representation on the grounds of public nuisance, raising concerns around noise. He is requesting conditions to be added to the premises licence to set the control and management of noise on a formal basis. Mrs Sandra Patterson a regular patron of the event has made a representation regarding the protection of children from harm in relation to drug availability and misuse. Councillor Linda Symes has submitted a representation supporting the event organisers, suggesting that proposals submitted in Police Annex G should be allowed to be introduced and monitored prior to any changes to the current premises licence. These representations are attached as **Appendix C**.

#### 5. POLICY AND STATUTORY CONSIDERATIONS

When determining the review application, the committee must have regard to:

- Promotion of the licensing objectives which are;
  - Prevention of crime and disorder
  - Public safety
  - Prevention of public nuisance
  - Protection of children from harm
- The Licensing Act 2003;
- The adopted Statement of Licensing Policy;
- Judgements of the High Court, (your legal adviser will give you guidance should this become necessary);
- The current statutory guidance issued by the Home Secretary in accordance with section 182 of the Act; and
- The representations, including supporting information, presented by all the parties.

The Statutory guidance under the protection of children from harm says as follows

**Paragraph 2.22** *"The protection of children from harm includes the protection of children*

*from moral, psychological and physical harm. This includes not only protecting children from the harms associated directly with alcohol consumption but also wider harms such as exposure to strong language and sexual expletives (for example, in the context of exposure to certain films or adult entertainment). Licensing authorities must also consider the need to protect children from sexual exploitation when undertaking licensing functions."*

**Paragraph 2.26** *"Licensing authorities and responsible authorities should expect applicants, when preparing an operating schedule, to set out the steps to be taken to protect children from harm when on the premises"*

**Paragraph 2.29** *"Licensing authorities should give considerable weight to representations about child protection matters. In addition to the responsible authority whose functions relate directly to child protection, the Director of Public Health may also have access to relevant evidence to inform such representations. These representations may include, amongst other things, the use of health data about the harms that alcohol can cause to underage drinkers. Where a responsible authority, or other person, presents evidence to the licensing authority linking specific premises with harms to children (such as ambulance data or emergency department attendances by persons under 18 years old with alcohol-related illnesses or injuries) this evidence should be considered, and the licensing authority should also consider what action is appropriate to ensure this licensing objective is effectively enforced. In relation to applications for the grant of a licence in areas where evidence is presented on high levels of alcohol-related harms in persons aged under 18, it is recommended that the licensing authority considers what conditions may be appropriate to ensure that this objective is promoted effectively."*

The Statutory Guidance also provides advice in relation to the consideration of review applications. In particular, members should have regard to the following advice:

**Paragraph 11.1** - *"The proceedings set out in the 2003 Act for reviewing premises licences and club premises certificates represent a key protection for the community where problems associated with the licensing objectives occur after the grant or variation of a premises licence or club premises certificate."*

**Paragraph 11.2** - *"At any stage, following the grant of a premises licence or club premises certificate, a responsible authority, or any other person, may ask the licensing authority to review the licence or certificate because of a matter arising at the premises in connection with any of the four licensing objectives."*

**Paragraph 11.10** - *"Where authorised persons and responsible authorities have concerns about problems identified at premises, it is good practice for them to give licence holders early warning of their concerns and the need for improvement, and where possible they should advise the licence or certificate holder of the steps they need to take to address those concerns. A failure by the holder to respond to such warnings is expected to lead to a decision to apply for a review. Co-operation at a local level in promoting the licensing objectives should be encouraged and reviews should not be used to undermine this co-operation."*

**Paragraph 11.16** - *"The 2003 Act provides a range of powers for the licensing authority which it may exercise on determining a review where it considers them appropriate for the promotion of the licensing objectives."*

In reaching a decision upon a review application, the guidance offers assistance to the licensing authority as follows:

**Paragraph 11.17** - *"The licensing authority may decide that the review does not require it to take any further steps appropriate to promote the licensing objectives. In addition, there is nothing to prevent a licensing authority issuing an informal warning to the licence holder and/or to recommend improvement within a particular period of time. It is expected that licensing authorities will regard such informal warnings as an important mechanism for ensuring that the licensing objectives are effectively promoted and that warnings should be issued in writing to the licence holder."*

**Paragraph 11.18** - *"However, where responsible authorities such as the police or environmental health officers have already issued warnings requiring improvement – either orally or in writing – that have failed as part of their own stepped approach to address concerns, licensing authorities should not merely repeat that approach and should take this into account when considering what further action is appropriate. Similarly, licensing authorities may take into account any civil immigration penalties which a licence holder has been required to pay for employing an illegal worker."*

**Paragraph 11.19** - *"Where the licensing authority considers that action under its statutory powers is appropriate, it may take any of the following steps:*

- *modify the conditions of the premises licence (which includes adding new conditions or any alteration or omission of an existing condition), for example, by reducing the hours of opening or by requiring door supervisors at particular times;*
- *exclude a licensable activity from the scope of the licence, for example, to exclude the performance of live music or playing of recorded music (where it is not within the incidental live and recorded music exemption);*
- *remove the designated premises supervisor, for example, because they consider that the problems are the result of poor management;*
- *suspend the licence for a period not exceeding three months;*
- *revoke the licence."*

**Paragraph 11.20** - *"In deciding which of these powers to invoke, it is expected that licensing authorities should so far as possible seek to establish the cause or causes of the concerns that the representations identify. The remedial action taken should generally be directed at these causes and should always be no more than an appropriate and proportionate response to address the causes of concern that instigated the review."*

**Paragraph 11.21** - *"For example, licensing authorities should be alive to the possibility that the removal and replacement of the designated premises supervisor may be*

sufficient to remedy a problem where the cause of the identified problem directly relates to poor management decisions made by that individual."

**Paragraph 11.22** - "Equally, it may emerge that poor management is a direct reflection of poor company practice or policy and the mere removal of the designated premises supervisor may be an inadequate response to the problems presented. Indeed, where subsequent review hearings are generated by representations, it should be rare merely to remove a succession of designated premises supervisors as this would be a clear indication of deeper problems that impact upon the licensing objectives."

**Paragraph 11.23** - "Licensing authorities should also note that modifications of conditions and exclusions of licensable activities may be imposed either permanently or for a temporary period of up to three months. Temporary changes or suspension of the licence for up to three months could impact on the business holding the licence financially and would only be expected to be pursued as an appropriate means of promoting the licensing objectives or preventing illegal working. So, for instance, a licence could be suspended for a weekend as a means of deterring the holder from allowing the problems that gave rise to the review to happen again."

However, it will always be important that any detrimental financial impact that may result from a licensing authority's decision is appropriate and proportionate to the promotion of the licensing objectives and for the prevention of illegal working in licensed premises. But where premises are found to be trading irresponsibly, the licensing authority should not hesitate, where appropriate to do so, to take tough action to tackle the problems at the premises and, where other measures are deemed insufficient, to revoke the licence."

A copy of the Statement of Licensing Policy, current statutory guidance and the Act has been supplied to each of the Members' Rooms and further copies will be available for reference at the hearing.

## 6. APPEALS

An appeal against any punitive sanctions may be made within 21 days of the authorisation holder being notified of the licensing authority's decision to a Magistrates' court. An appeal may be made by:

- The applicant for the review;
- the holder of the premises licence or club premises authorisation; or
- any other person who made relevant representations in relation to the application.

***The decision of the committee, following the review hearing, will not have effect until the end of the period allowed for appeal, or until any submitted appeal is disposed of.***

**7. APPENDICES**

- A.** Copy of the redacted review application together with any supporting documents
- B.** Copy of the current authorisation
- C.** Copies of any other relevant representations received

**THE COMMITTEE IS REQUESTED TO DETERMINE THE REVIEW APPLICATION**



For Licensing Manager  
And on behalf of Head of Service



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# Application for the review of a premises licence or club premises certificate under the Licensing Act 2003

## PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written or typed in black ink. Use additional sheets if necessary. You may wish to keep a copy of the completed form for your records.

I PC 21945 Rackham

.....  
(Insert name of applicant)

apply for the review of a premises licence under section 51 / apply for the review of a club premises certificate under section 87 of the Licensing Act 2003 for the premises described in Part 1 below (delete as applicable).

Part 1 – Premises or club premises details			
Postal address of premises or, if none, ordnance survey map reference or description			
Mutiny Festival King George V Playing Fields			
<b>Post town</b>	Portsmouth	<b>Post code</b>	PO6 3XA

Name of premises licence holder or club holding club premises certificate (if known)
Mutiny in the Park Limited

Number of premises licence or club premises certificate (if known)

<b>Part 2 – Applicant details</b>	
I am	<b>Please tick <input checked="" type="checkbox"/> yes</b>
1) an individual, body or business which is not a responsible authority (please read guidance note 1, and complete (A) or (B) below)	
2) a responsible authority (please complete (C) below)	x
3) a member of the club to which this application relates (please complete (A) below)	

<b>(A) INDIVIDUAL APPLICANTS</b> (fill in as applicable)									
Please tick <input checked="" type="checkbox"/> yes									
Mr		Mrs		Miss		Ms		Other title (for example, Rev)	
<b>Surname</b>					<b>First names</b>				
<b>I am 18 years old or over</b>								(Please tick <input checked="" type="checkbox"/> yes)	
<b>Current postal address if different from premises address</b>									
<b>Post town</b>						<b>Post code</b>			
<b>Daytime contact telephone number</b>									
<b>Email address (optional)</b>									
<b>Post Town</b>					<b>Post Code</b>				

**(B) DETAILS OF OTHER APPLICANT**

Name and address

Telephone number (if any)

Email address (optional)

**(C) DETAILS OF RESPONSIBLE AUTHORITY APPLICANT**

Name and address

PC 21945 Rackham – Hampshire Constabulary  
 Alcohol Harm Reduction and Licensing Team  
 Licensing Office  
 Guildhall Square  
 Portsmouth  
 Hampshire  
 PO1 2AL

Telephone number (if any) 02392 688754

E-mail address (optional) peter.rackham@hampshire.pnn.police.uk

**This application to review relates to the following licensing objective(s)**Please tick one or more boxes 

1) the prevention of crime and disorder

2) public safety

3) the prevention of public nuisance

4) the protection of children from harm

**Please state the ground(s) for review** (please read guidance note 2)

The Chief Officer of Police has requested a review of the Mutiny Festival premises licence under the following grounds:

- Prevention of Crime and Disorder
- Protection of Children from Harm
- Public Safety

This is following concerns around the ability of the licence holder to ensure that persons under the age of 16 do not gain access to the premises when open. There are also concerns around the safety of persons under the age of 18 attending the premises, the ability of the premises licence holder to manage the access of persons under 18 attending the premises and the concern that this had led to persons between the ages of 13 and 17 becoming victims of crime at the premises.

Due to these concerns the Chief Officer of Police does not feel that the premises is a suitable one for persons under the age of 18 and will be requesting the committee to consider imposing a condition on the premises licence that any person under the age of 18 shall not be permitted to attend the premises.

**Please provide as much information as possible to support the application** (please read guidance note 3)

### **Summary of event and licence**

Mutiny is a music festival with a capacity of around 15,000 persons on King George V playing fields in Cosham. There is a premises licence in place for the event which was granted by Portsmouth City Council in 2016. This allows the sale of alcohol between 12:00 – 00:00 over a two day period each year on a Saturday and Sunday. There is also the provision for live music and recorded music between the same times and the provision of late night refreshment between 23:00 – 00:00 on both these nights.

The premises licence is heavily conditioned around the responsible sale of alcohol at the premises. There are conditions around how the premises will manage the safety of persons between the ages of 16 and 17 at the event. The premises licence does not allow persons below the age of 16 access to the event. This can all be found on the premises licence.

Over the years the licence has had a number of differing Designated Premises Supervisors. These are usually from the bar company being used at the premises. What has remained consistent is the involvement of Luke Betts and Neil Roberts as the organisers of the event. They have been the special points of contact for the Police regarding the event.

### **Type of event and demographic**

Mutiny Festival is predominantly a dance based music event. The larger acts promoted over the years have ranged from DJ Pete Tong (Dance), Snoop Dog (Hip Hop/Gangsta Rap), Groove Armada (Dance), Steve Angelo (Dance), Cee Lo Green (Pop), 50 Cent (Hip Hop/Gangsta Rap) and Chase and Status (Dance) amongst other acts.

This attracts a wider demographic of persons to the event ranging from young persons (promoted to those 16+) through to those that are middle aged. The persons who from experience tend to attend more often than not are those between the 16 and 25 age group.

The event also heavily targets a younger demographic due to sponsors wanting to promote their brand to those persons. The Police understand that originally the event organisers were under pressure to allow younger persons from the age of 14 to the event, however they took the decision to keep it at 16+ following engagement with the Police and the Licensing authorities. The police position has always been that this event should be an 18+ event.

## **History of the event and licence pre 2017 and timeline of Police actions in relation to the protection of children from harm licensing objective.**

### **2014 pre event**

Mutiny first came into being in 2014. Mr Betts approached the Police and Licensing Authority with a view of holding a 5000 capacity music event in Victoria Park in Portsmouth. Mr Betts wanted to be able to allow persons under the age of 18 to attend the event.

The Police and Mr Betts agreed a wide range of conditions on the licence to support the licensing objectives. However concerns were raised with him and his team over the age demographic. Concerns were raised over the type of event being dance focused, the risk that this may pose to children attending the event and the suitability of the event.

As a result the Chief Officer of Police made representations regarding the application and requested that the event be one which is 18 and over. Following these representations and those made by the applicant, the licensing committee took the decision to grant the premises licence without this condition.

A copy of the representations made by the Police are provided in **Annex A** of the Police Bundle.

### **2014 attendance to the event by Police Licensing**

Officers from Hampshire Constabularies licensing team attended the premises during the 2014 event. The premises was compliant with its licence conditions, the bar operation was a good one; the premises had a medical facility and a welfare facility which appeared to be fit for purpose. No issues were raised with regards to the event.

Following the event there were around 9 incidents attributed to it. These were predominantly low level assaults and public order incidents upon the egress of the event.

What was noted however was that whilst during the day the premises was suitable for those under the age of 18, come night fall the atmosphere had changed and was less suitable for those under 18.

### **2015 event Fontwell Park/Sussex**

In 2015 the event expanded and moved to Fontwell Park in Sussex. As a result officers from Hampshire Police Licensing were not present at the event.

Following the event we were made aware by partner agencies from Sussex Police and Arun District Council that they had serious concerns with how the event unfolded.

We were advised by Arun District Council representatives and the Silver Commander for the event from Sussex Police at Superintendent level that there were concerns with the following:

- Children obtaining alcohol at the premises
- Issues with crowd safety including crime and disorder
- Poor management of these issues
- Organised Crime Groups attending the premises to deal drugs

- Breaches of the premises licence conditions
- Issues with search lanes
- Young persons attending the premises unaccompanied
- Security not managing the situation very well
- Deviations from the management plan

As a result the authorities from Sussex made it very clear that they would not be allowing the event to take place in Sussex again due to these concerns.

### **Pre 2016 Event King George V Playing Fields Cosham**

Due to the representations made the Sussex authorities the Mutiny organisers contacted the Police Licensing department with a view of moving back to the Portsmouth area and to hold the event in 2016 at KGV playing fields. This was pending a decision to be made by the council over the use of their land and the organisers would need to apply for a new premises licence for the site.

Initially it was made clear to the Police that the organisers wished to put on a music festival where persons aged 16+ would be able to attend.

Once again the Chief Officer of Police raised serious concerns around how this would be managed and the potential negative impact this may have on those under the age of 18. As a result a number of multi agency meetings took place with regards to addressing these concerns.

A summary of these meetings taken by the Police are provided as **Annex B** of the Police bundle.

During these meetings the organisers stated that:

- They disagreed with the Silver Commanders assessment of the event in 2015 from a crime and disorder perspective and crowd safety.
- They did not believe that the 2015 event contributed heavily to crime and disorder as the actual crimes that had occurred were not high.
- They were unaware of any children obtaining alcohol. No test purchase failures were reported to management or staff by the authorities and they stated that this particular incident had not been raised with them.
- They agreed that there were some points which needed addressing moving forward and accepted that some parts of the 2015 event were not ideal.

As a result of these meetings the organisers agreed to accept the measures on the premises licence and agreed to implement them at the 2016 event:

- All persons to be asked for ID at the bar, effectively operating a no ID no sale policy to prevent persons under 18 obtaining alcohol.
- Disney queues to be placed at the volume bars with SIA on them to filter out any persons with no ID.
- A separate queuing area for those attending between the ages of 16-18.
- Focus on this area to ensure that those attending between 16-17 are accompanied with an adult.
- A system whereby the adults accompanying the children have their details taken and logged alongside the children they are attending with so that should an issue arise a

parent can be contacted.

- A dedicated welfare area managed by dedicated welfare officers to care for/manage any children lost/found/vulnerable.

A copy of the conditions agreed with the premises licence holder for the 2016 event is provided in **Annex C** of the Police Bundle.

Following the 2014 event success and the measures which the premises licence holder stated they would put in place, after much consideration the Chief Officer of Police took the decision to agree conditions with the organisers.

As such a licence was granted for the premises.

### **2016 Event**

Police licensing officers attended the event and also performed a test purchase operation. The following positive points from a licensing perspective were noted:

- No breaches noted of the premises licence conditions with the exception of persons under the age of 16 gaining entry to the event.
- Bars operated well.
- No Test Purchase Failures, 16 year old operative challenged for ID and refused service at all bars.
- Limited numbers of incidents of crime and disorder a full break down can be found in **Annex D** of the Police bundle.
- For a dance festival a distinct lack of drugs paraphernalia found in and around the site.

The points for improvement that were noted were:

- Egress did not go very well. Persons leaving the site were able to encroach on the Western Road national speed limit dual carriage way and concerns raised that the operation of the egress was not something which matched the plans provided to the Police.
- Persons under 18 were gaining access to the premises without a responsible adult by “tagging” on to adult customers thus being left alone and able to attend with no one to care for them.
- Difficulties in managing the paperwork side re the details taken. This was due to an unexpected number of persons attending with children. If details needed to be gone through this would have taken a long time to do so.
- A young demographic which visibly appeared not to have any unaccompanied adults with them.
- An incident whereby a 16 year old gained entry to the site by “tagging” along with another adult not known to them. Licensing officers noted that he had alcohol in his hand. Challenged him and then found a large amount of cash on him along with items which would suggest involvement in the supply of drugs.

I provide as **Annex D** a list of incidents reported to the Police which are directly attributable to the event in 2016.

### **Pre 2017 Event**

Following the points raised from the 2016 event the Police took the decision to continue

working with the premises licence holder and make reasonable improvements to the event. Particularly around the child safety aspect of the event.

As such the premises licence holder implemented a new policy around child welfare in which the following main points (amongst others) would be implemented:

- Using a dedicated welfare team to manage 3 points on site, the main welfare tent (management of children who are already on site), and a secondary welfare tent for those who are attempting to gain entry and cannot enter and require support.
- Having a separate entry point for persons under 18 and the responsible adult
- Ensuring that this policy is displayed on the event website and including them on the Ts and Cs on the ticket.
- Having welfare staff monitoring for those under the age of 18 and ensuring they attend the correct site.
- Having security being aware of children approaching unknown adults, intervening if they are unhappy and then acting upon this to prevent unaccompanied children on site.

The premises licence holder also provided to the Police a new plan around the egress. This plan ultimately ensured that a road closure was in place on Northern Road to assist with a safe egress for customers using the road. The premises licence holder also stated as part of this plan that staff would put out barriers along the Western Road end of the outer site with stewards to gently funnel people away from the dual carriage way.

The child welfare plan can be found under **Annex E** of the Police bundle.

Following reassurance from the premises licence holder that these policies would prevent any issues from arising and resolve the concerns raised the previous year a decision was made to a minor variation of the premises licence to tweak conditions relating to these points.

### **Event 2017**

Police Licensing Officers were present over the course of the event and also performed a test purchase operation.

Over the course of the weekend a number of concerns were raised with the event organisers which seriously undermined our faith in the ability of the premises to operate in a way which promoted the licensing objectives and which matched their own policies and procedures.

### **Egress**

Despite the plan for the safe egress of up to 15,000 people provided to the authorities by the premises licence holder which on paper appeared sufficient. In practice the reality was somewhat different.

On the Saturday night it was clear that by 22:30 hours persons were beginning to leave the site via the main exit onto the field opposite the Western Road dual carriage way. At this time the barriers and SIA were not in place to funnel people away from the road.

The Police Command Team made repeated attempts to get hold of the management to alert them to this emerging issue. They struggled to make contact as it appeared the management team with ownership of this aspect of the event were tied up dealing with another issue on

site.

Due to these issues with contact and with the lack of response to an impending main egress from site, it became clear that nothing was happening. As a result a decision was taken to attempt to deploy Police resources into this area to manage the egress.

At around 22:55 hours the organisers began placing the barriers out and a small number of stewards to manage the thousands leaving the site. Shortly after this point the Police assisted after a large number of persons began walking towards and crossing the dual carriage way. Staff on the barriers did not appear pro active in preventing persons crossing the lines. This seriously put persons at risk due to the live carriageway they were moving onto. It was only once the Police were in position and providing clear instruction that the situation become safer, with 15 further officers required to achieve this.

This matter was raised with the premises licence holder prior to the Sunday night egress. Whilst there were still some minor issues with regards to the egress the issues raised the previous night were less prevalent and the policy provided by the organisers appeared to be complied with.

Had the premises licence holder followed their egress policy then these issues would not have emerged.

### **Emergency Liaison Team area**

The emergency liaison team area was not fit for purpose at the event. The premises licence holders use the pavilion area for this. Unfortunately this leads to persons being separated and not having direct lines of communication with one another when there is an emerging issue.

The Chief Officer of Police believes that this has led to a number of communication breakdowns over the course of the event which has had the capacity to seriously undermine the licensing objectives at the premises. Two of these incidents were:

- The egress on the Saturday night
- The lack of communication between the event organisers and the Police around a group of persons identified as being involved in the supply of psychoactive substances.

This raises further questions around what else is being affected by the lack of an ELT in one room where persons are able to communicate effectively, clearly and deal with any emerging issues rather than play catch up to the detriment of the licensing objectives.

### **Access of Children to the event and related child safety concerns**

There was a distinct increase in young persons under the age of 18 attending the event this year. This caused particular concern for the Police and organisers around the following:

#### **Entrance Point**

Because the ticketing is the same for children and adults the organisers were unable to make the necessary adjustments to their plans to manage this aspect of the event. At times the children's entrance became very busy and huge pressure was placed on the staff members there. This affected the process to ensure that only persons between 16-17 came onto site

with a responsible adult as staff could not process the persons attending quickly enough. This led to persons under the age of 16 entering the premises and also led to persons between 16 and 17 gaining access to the event with persons who they had “tagged onto”. This left the plans the organisers stated would prevent this happening redundant.

One such incident occurred when Police Sergeant Wragg (a very experienced Sergeant with events and one who is a Public Order tactical advisor) observing an incident where two young persons and their guardian make their way through the access point (having gone through the systems put in place by the organiser) and into the premises before going off separately. PS Wragg speaks with the young persons and one states she is 15 before quickly changing her age to 16. The guardian is then spoken with who is 18 and states that one of the young persons is his sister, the other her friend whom he does not know. This is clarified by the friend of the guardian who is also over the age of 18. PS Wragg invites all parties back to the access point to speak with the welfare team and the security.

At the access point the welfare team attempt to gain the signing in documents of the young person. This does not work. The young person who has been signed in has not received a band containing a correlating number to the document with their details and the details provided by the young person are incorrect. At this stage the young person and the guardian state that the confusion over the 15 years of age is down to the young person very recently having had her birthday and she is in fact 16.

Due to this PS Wragg alerts security who speak with the group and get them to re sign the documentation. They are then allowed to enter the premises and do so and remain on site. Following this PS Wragg speaks with the security who admits he is unable to check the ID of young persons as they don't have photographic ID as an adult would. The security also state that the young person and her guardian state she is 16 and have provided a date of birth which makes her 16. PS Wragg looks at the paperwork and states that the birthday given is not recent.

A copy of this incident can be played to the committee should they wish to view it.

This one incident in the opinion of the Chief Officer of Police was not unique; it was not an isolated incident and was not out of the ordinary. It is quite clear from the incidents of crime and disorder reported to Police on the day that persons under the age of 16 were able to access the event and that the control measures put in place by the organisers did not work.

What was also noted from officers including those from the Police licensing team was that there were a lack of staff members monitoring the queuing lanes looking for children approaching adults and on the inside of the entrance point looking for children departing from those adults who are not responsible adults.

Police raised this a number of times with the organisers and also the security teams. However it did not appear that these measures were actioned.

### **Paperwork**

One of the issues which again gives Police concerns about the ability of the premises licence holder to manage sufficiently the safety of children at the event were the documents which detailed the responsible adults and the children they were with. When the event became busy the welfare staff working this aspect of the event were struggling to complete the forms. This had the effect of details not being properly logged and persons providing obvious fake names.

On a number of occasions details needed to be asked for of children aged between 16-17 and those under 16 who had either become a victim or perpetrator of crime. The Police were handed a thick bundle of paper in no particular order and advised they would have to sift through the documentation. It became very clear that should staff or Police need to make contact with any responsible adult then this would prove extremely difficult.

### **Drugs**

The first day of the event there did not appear to be a huge amount of drug paraphernalia on show at the event. By the second day it was clear that there was an increase in the consumption of drugs at the site. Covered areas such as the big top tents were littered with small metallic bottles of Nitrous Oxide and small clear plastic bags with powder residue. This indicated that in these areas there was a issue with drug use at the event. What should be noted by the committee is that the majority of these tented areas at the event were heavily frequented by children as they offer as close to a night club experience as they can realistically get at such an event. This has raised concerns about the potential of harm to children at the premises as they mix with adults at the premises, and the increased risk of harm to children from the use of illegal substances.

### **Incidents**

**Annex F** provided in the Police bundle shows a summary of the incidents reported to Police at the event which involve assaults, the supply of drugs or psychoactive substances, the possession of drugs, ASB and sexual assaults. The following incidents are those which affected children at the event in slightly more detail:

#### **Sexual Assault – 44170200617 – 27/05/2017 between 19:30 – 22:30**

14 year old female approaches medical staff in the company of her 13 year old sister at the event. It is noted that she has a nose bleed and is extremely emotional. The female advises the doctor that a group of males cornered her and her friends in the big top tent and that she was digitally penetrated. Police are called and investigate the matter but unfortunately the victim is unable to provide a clear description of the male. Later the victim does not wish to engage with the Police regarding the incident.

Upon investigating the matter it is ascertained that the female's parent has got her into the event and then has left leaving them with friends. As stated earlier, this is the incident where the welfare team provided the investigating Police with the list of paper to locate the victim's responsible adult.

#### **ABH – 44170201319 – 28/05/2017 14:00- 14:38**

A 13 year old male is found on the pavement a short distance away from the event and advises the Police that he has been assaulted by an unknown person whilst attempting to gain entry to the premises. The victim reports that he was punched 4 times to the face and head and had a lump on the rear of his head consistent with the account provided. Police arrange for an ambulance to take the victim to hospital. Whilst at the Hospital the victim admits to also having consumed Nitrous Oxide, Cannabis and alcohol.

The offender in this case has not been identified and as such the matter has been filed.

**ABH (But awaiting clarification from victim around injuries which could make the**

**matter a GBH)**

**44170201654 28/05/2017 18:15 – 18:45**

Group of persons attend the event. During the event the suspect who is 17 punches the victim in the face causing a black eye, bruising and a blood shot and painful eye.

The victim has disclosed details of the offender and the investigation is still ongoing in this matter. Police are still awaiting medical reports from the Victim to see if the eye socket is fractured. If this is the case then the offence will be re graded to a GBH.

**Sexual Assault – 44170201821 – 28/05/2017 21:30**

Report from welfare area of a 17 year old female at the event stating she had been sexually assaulted. Police attend and ascertained that an unknown male approached the victim from behind, placed his arms around her and then touched her breasts over her clothing before running his hands down her thighs and body. Following this the unknown male then places a fosters bottle into the mouth of the 17 year old and she drinks a small quantity of it. The victim states that it was not lager and could not describe the taste. Moments later she feels wobbly and is assisted to the welfare area by friends.

Police have attempted to investigate this matter but the victim does not wish to engage with the Police.

**ABH – 44170202747 – 28/05/2017 20:00 – 22:00**

15 year old female reporting that she has seen her ex partner at the event and he has thrown a bottle of drink at her hitting her on the arm and the shoulder causing bruising to her.

Police arrest the male at a later date and interview him. Following evidential difficulties the male is released without charge.

### **Summary of Incidents**

Alongside the incidents provided in **Annex F** the incidents relating to persons under the age of 18 at the event make for concerning reading. The failure of the premises licence holder to effectively manage the entry of persons coming onto the event in a way which is diligent and in line with the plans provided to the Police and other authorities has led to not only incidents where children have come to harm but incidents where it is quite clear that children have been in a position which is not suitable for them.

### **Engagement post event**

Following the 2017 event the Police Licensing team appraised the premises licence holder of the concerns raised above and requested that they begin considering their response to the concerns.

Following this meeting there was a further wash up meeting at Portsmouth City Council including other relevant parties. Once again these concerns were raised to the premises licence holder. The Premises Licence Holder agreed to look into ways to deal with these measures and provided the Police with a document detailing how this would be done for the 2018 event.

This document is provided in **Annex G** of the Police bundle and does recognise the failings

of the system in place for 2016 and 2017 around the entry of persons under 18 to the event. The document also offers solutions to these issues as well as some of the others raised.

### **Police Concerns and request to the committee**

Since the 2014 inception of the event the Chief Officer of Police has raised serious concerns with regards to the ability of children to attend the event and enter the premises. The Chief Officer of Police has advised the organisers along every step of the way the concerns of the Police, of the importance of having robust plans to prevent issues around children and the potential risk this event carries to children attending.

The Chief Officer of Police due to the above information has carefully considered how to deal with this issue and what measures can be taken to ensure that moving forward the Protection of Children from Harm and Prevention of Crime and Disorder licensing objectives can be promoted at the premises.

Unfortunately at the 2017 event children under the age of 16 were able to access the premises. Whilst the Police are not seeking to prosecute in this matter, this is a breach of the premises licence conditions and potentially an offence under Section 136 of the Licensing Act 2003. This has led to children becoming victims and perpetrators of assaults and being sexually assaulted. The event has also had an issue with an increase in drug use which children up to the age of 17 have been exposed to. As such the Chief Officer of Police has formed the opinion that this event is not suitable for persons under the age of 18.

Whilst the Chief Officer of Police accepts that the working relationship with the premises licence holder is a positive one, there are concerns that without change the issues raised will continue and potentially escalate. This will if not dealt with; seriously undermine the protection of children from harm licensing objective.

Unfortunately we find ourselves in a position where our thoughts on how to resolve this matter do not match those of the event organiser and as such we put this decision to the committee to make once they have considered the evidence on both sides.

Whilst the premises licence holder has offered up some positive ideas with which to tackle the issues raised, it is the belief of the Chief Officer of Police that the licence holder has demonstrated an inability to successfully action their own policies and procedures. Furthermore there is no way to test their proposals, leaving it to chance on the day that proposals will mitigate the risk to children. This is unacceptable.

As a result the Chief Officer of Police requests that the committee consider placing a condition on the premises licence which will prevent any person under the age of 18 from attending the premises in any capacity. This will completely remove the risk currently associated with what was observed and evidenced at the 2017 event.

Submitted for the committees consideration.

Please tick  yes

Have you made an application for review relating to the premises before?								
If yes, please state the date of that application								
			Day		Month		Year	

**If you have made representations before relating to the premises please state what they were and when you made them**

Please tick <input type="checkbox"/> yes
--

<ul style="list-style-type: none"> <li>I have sent copies of this form and enclosures to the responsible authorities and the premises licence holder or club holding the club premises certificate, as appropriate.</li> </ul>	
<ul style="list-style-type: none"> <li>I understand that if I do not comply with the above requirements my application will be rejected.</li> </ul>	
<p><b>IT IS AN OFFENCE, LIABLE ON CONVICTION TO A FINE UP TO LEVEL 5 ON THE STANDARD SCALE, UNDER SECTION 158 OF THE LICENSING ACT 2003 TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION</b></p>	
<p><b>Part 3 – Signatures</b> (please read guidance note 4)</p>	
<p><b>Signature of applicant or applicant’s solicitor or other duly authorised agent</b> (See guidance note 5). <b>If signing on behalf of the applicant please state in what capacity.</b></p>	
Signature	PC 21945 Rackham
Date	12 <sup>th</sup> October 2017
Capacity	Police Constable on behalf of the Chief Officer of Police for Hampshire Constabulary

<p><b>Contact name (where not previously given) and postal address for correspondence associated with this application</b> (please read guidance note 6)</p>			
<b>Post town</b>		<b>Post code</b>	
<b>Telephone number (if any)</b>			
<b>If you would prefer us to correspond with you by email, your email address (optional)</b>			

**Notes for Guidance**

1. A responsible authority includes the local police, fire and rescue authority and other statutory bodies which exercise specific functions in the local area.
2. The ground(s) for review must be based on one of the licensing objectives.
3. Please list any additional information or details, for example dates of problems which are included in the grounds for review if available.
4. The application form must be signed.
5. An applicant’s agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.
6. This is the address which we shall use to correspond with you about this application.

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# Hampshire Constabulary

Chief Constable Andy Marsh

Police Headquarters  
West Hill  
Romsey Road  
Winchester  
Hampshire  
SO22 5DB

Portsmouth Licensing Department  
Core 1-2, Third Floor  
Civic Offices  
Guildhall Square  
Portsmouth  
Hampshire  
PO1 2BY

Direct Dial: 02392688654

Email: [peter.page@hampshire.pnn.police.uk](mailto:peter.page@hampshire.pnn.police.uk)

**Our ref:**  
**Your ref:**

May 24<sup>th</sup> 2014

## Police Representations: Premises License – Mutiny in the Park 19<sup>th</sup> July 2014

Dear Sir / Madam

I am writing this letter on behalf of the Chief Officer of Police to formally lodge a representation with regards to proposed premises license that has been applied for reference the event known as 'Mutiny in the Park', due to take place on the 19<sup>th</sup> of July 2014 in Victoria Park Portsmouth. This representation focuses on The Prevention of crime and Disorder and the protection of Children from Harm.

Mutiny in the Park has applied for a premises license on two days on the 19<sup>th</sup> and 20<sup>th</sup> of July 2014. The organisers are promoting this and selling tickets for this to be a one day event on the 19<sup>th</sup> of July, and all of their planning and management plans focus on this date. It is promoted as dance festival and to quote their publicity is an "outdoor dance event". It has already signed up a number of artists and is backed by MTV. It is a major concern to the Chief Officer of Police that this application has come in so very late. An event of this size (the organisers forecast no fewer than 3000 customers) will have a significant impact on the city centre on a Saturday afternoon in July.

Whilst we have made considerable progress towards agreeing conditions for the premises license the Chief Officer of Police is not able to agree conditions to a level at this stage where no representation would be necessary. Had the planning and consultation in relation to this event started earlier it is possible that there would have been no such representations.



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## The Prevention of Crime and Disorder

As you will see from Annexe A the Chief officer of Police has provisionally agreed a number of conditions with the organisers. The conditions involving numbers of persons on security duties and medical duties are yet to be agreed as per the annexe. Despite the conditions it would be remiss of the Chief Officer of Police not to highlight that a dance festival such as this will have the potential to raise the levels of crime and disorder in the immediate vicinity of the venue.

The organisers of this event have themselves highlighted the dangers of drug use for example at a festival such as this. The organisers will be putting in place extensive searches and other preventative measures to try and combat drug use, however given the size of the event this will not be straight forward. Victoria Park is also an area where there will be several quieter corners, and as such tracking any suspicious people or activity within the park will be difficult.

These quiet corners and obstructions will in deed make the prevention of crime difficult throughout the event. It will require careful planning in relation to the crowd management and security plan to ensure that these obstructions are not a barrier to the safe running of the event. The Chief Officer of Police and Hampshire Constabulary Operations are yet to be satisfied that this has been resolved. Despite this work is ongoing to try and reach a point where Hampshire Constabulary is satisfied.

It is also a concern to the Chief Officer of Police that this event will add further people into the cities late night economy on what would otherwise be a busy night. Various venues in Portsmouth will be holding after parties and this will add pressure to those venues which may lead to issues with crime and disorder. A number of venues have applied for temporary event notices and provides clear evidence that venues will seek to take advantage of the extra customers in the city centre. It is a concern that there will be issues with crime and disorder as many venues will look to extend until at least 0300 hrs on the 20<sup>th</sup> of July, meaning there will be 15 hours of licensable activity to contend with. Whilst it is acknowledged that policing the city centre is a day to day function, the extra pressure this will place on the city centre venues cannot be ignored.

## The Protection of Children from Harm

The Chief Officer of Police would also like to outline areas of concern in relation to this objective. The main concern is preventing those persons who are under 18 from obtaining and consuming alcohol. Although the license is conditioned to try and put measures in place to prevent this, it is still of concern.

The reason that these concerns have been raised is that this is a dance festival, and dance music is often associated with drinking and drug use. Whilst the event organisers will no doubt do all that they can to prevent these issues causing problems, it cannot be ignored that having children on site will potentially lead to higher risk of harm. I have compared this



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festival to other festivals around the country and can find examples of festivals that allow under 18s and some festivals that do not.

The Chief Officer of Police's preferred stance is that persons under 18 are not permitted on to the site. The organisers have been approached in relation to this however they state that allowing children onto the site is an important part of making this event commercially viable. The conditions that have been agreed should children be allowed on to the site are also contained in the license. The Chief Officer of Police Strongly urges the Committee to consider a ration of 1 adult to 1 child should they consider allowing children to be part of this event. This will mean there is an adult responsible for every child on site.

## Conclusion

In conclusion the Chief Officer of Police current position is that we have significant concerns in relation to the granting of a premises license for this event, however the organisers have managed to satisfy up to a point that they will be able to run this event in accordance with the licensing objectives. The issue is that due to the short time frame, lack of previous history (particularly around running events allowing children) and the fact that the event management plan which will run in tandem with the premises license is not yet agreed with Hampshire Constabulary Operations Department, we cannot make no representations.

There is a balance to be made between making this event for the city of Portsmouth and ensuring it is as safe as possible. This is one of those occasions where the Chief Officer of Police has enough of a concern to raise the issues in front of the committee, but not quite enough to give a view on whether or not the license should be granted. It is therefore our view that the committee need to decide whether they feel the event organisers will be able to meet the licensing objectives. Making the representation in this way allows the committee to ask our opinion in open hearing, and should the organisers manage to get to a stage where they have satisfied our concerns then this representation will be updated.

Yours Faithfully

PC 3554 Matt Moss  
On behalf of the Chief Officer of Police  
Portsmouth Violent Crime Reduction and Licensing team.



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## Annexe A – Provisional Premises License Conditions – Mutiny in the Park *(Conditions still under consultation are written in italics)*

### BARS

- The licence holder shall ensure that all members of staff are informed of the objectives of the Licensing Act 2003 and the statutory requirements in order to ensure compliance with all relevant provisions of the Act.
- The licence holder must ensure that all staff selling alcohol have received adequate training to a recognised national standard on the law with regard to age restricted sales and that this has been properly documented and training records kept as a hard or digital copy for a period of 6 months after the event. These records must be made available to the Police and Licensing Authority on request. The trained persons contact details must be included in these records.
- No one shall take part in the retail sale or the supply of alcohol prior to being trained.
- A challenge 25 policy shall be in place at the event. Any person appearing to those engaged in selling or supplying alcohol to be under the age of 25 and who is attempting to buy alcohol will be required to produce satisfactory photographic identification as proof of age. Acceptable ID shall be a Valid Passport with hologram; Valid UK Photo card Driving Licence, PASS approved ID or Valid Military ID bearing a Date of Birth. An age checked wristband alone will not be sufficient.
- Any person involved in the sale or supply of alcohol shall have a lanyard to be worn on their person detailing the training they have received for easy reference.
- Challenge 25 Signage advising customers of the Policy shall be in place at each bar.
- A refusals log shall be in operation at each bar. The refusals log shall be maintained throughout the event and be made available to Police or the Licensing Authority on request. The refusals logs shall be kept in paper or digital copied format for 2 years after the event.
- Each individual bar as detailed on the map and agreed with the Police will have a personal license holder designated as its manager.
- All staff involved in the serving of alcohol will be made aware of the festival license conditions. All bar managers will have a copy of the license easily accessible in their bar area. These requirements will be documented. Police and the Licensing authority shall have access to this documentation when requested and these records kept as a hard or digital copy for 2 years after the event.
- No glass shall be dispensed to members of the public. All alcohol products shall be sold in plastic bottles, served in polycarbonate or plastic drinking vessels. Any alcohol



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in a glass container shall be decanted into a plastic container prior to supply to customers.

- All bar managers shall have access to a radio link with the event management and security.
- Each bar shall have on display a document showing a photo of the Manager of the bar, their name, their Personal Licence number and the hours the bar is open until.
- No shots or shooters shall be available for purchase at the event with the exception of the VIP Bar. Police Licensing Officers have the discretion to remove this exception should concerns be raised about the way this area is managed, and will do so by written notice to the DPS.
- Any person under the age of 18 attempting to purchase alcohol or any adult attempting to purchase alcohol for someone under 18 shall be asked to leave the event after event organisers have considered that it is safe for them leave the site.
- A minimum of one SIA accredited person shall be present at each bar at all times that alcohol is being sold or supplied and have access to a radio link with the event control
- Any person deemed unfit due to drink or drugs at the event shall be asked to leave the event after organisers have considered that it is safe for them to leave the site.
- The sale or supply of alcohol shall only be from the fixed bars as shown on the plans with this licence.
- There shall be on site at all times a person nominated by the licence holder to liaise with the Police and Licensing Authority in order to deal with any issues arising as a result of Licensing checks performed at the event.
- No alcoholic drink shall be priced below £2.50.
- A sign shall be placed at each bar encouraging persons to drink responsibly and to be aware that it is an offence to be drunk in charge of a child.

## SECURITY

- There licensable area as defined by the map will be secured by a perimeter fence. This can include but is not limited to the any permanent fencing already in place in the park.
- All staff shall be issued with a wristband identifying them as staff working at the event
- The Licence Holder shall ensure that there are appropriate levels of staff on site for the maximum attendance levels of 4,999 at all times the site is open to the public.
- *There shall be a minimum of persons employed to perform a security function on site whilst the venue is open to the public. A minimum of 33% of these persons shall be front line SIA trained. When the licence holder wishes to use the area on the plans currently unused in the first year, then a proportionate increase in SIA staff shall be identified by risk assessment 6 months in advance of the next event.*
- The licence holder shall maintain a register giving details of each and every person employed in the role of a security and shall provide upon request by any Police Officer or Council Officer, the following details:-



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- (a) The licence number, name, date of birth and residential address of that person;
- (b) The time at which he/she commenced that period of duty
- (c) The time at which he/she finished the period of duty
- (d) Any times during the period of duty when he/she was not on duty;
- (e) If that person is not an employee of the licence holder, the name of the person by whom that person is employed or through whom the services of that person were engaged;
- (f) The register shall be made available to Police or the Licence Authority on request

This register shall be in paper or digital format.

Any person employed by the Licence Holder carrying out security activities shall wear a fluorescent/reflective tabard/jacket clearly marked with their role on the back.

- Every entry/exit point to the venue shall be manned by an appropriately accredited SIA person.
- A front line SIA accredited person shall patrol any area demarked officially for the use of customer car parking at all times whilst the car park is in use for customers at the event.
- All security persons shall be linked via radio
- A response team staffed entirely of SIA shall be available for deployment during the event. This team will have at least one member who will be in possession of a visual recording device of a type agreed with the police. This team will not be used for any other function,
- The DPS shall ensure that bag searches are carried out as customers enter the event.
- The DPS shall ensure that any person appearing to be under the influence of illegal drugs shall be refused entry.
- Customers shall not be permitted to bring their own alcohol onto the site.
- The DPS shall ensure that customers do not bring Glass bottles onto the site.
- The DPS will only allow customers to bring sealed bottles of water on to the site.
- Last entry to customers shall be 20:00 hours. There shall be no admittance to customers after this time.
- Upon request by a responsible authority the holder of the premises licence or an agent on behalf of and under the authority of the licence holder shall provide precise information regarding the number of people present on the site at the given time during which licensable activities are taking place.

## Children/Vulnerable adults

- There shall be an area within the licensable area dedicated to dealing with child welfare and vulnerable adults.
- *At least one person shall be in the child welfare area at all times who has been DBS checked. This person will directly supervise any persons who are engaged in the caring or welfare of children.*



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- Staff working in the child welfare area shall work in a minimum of twos when dealing with children and shall not be left alone with them at any time.
- Children shall not be left alone without supervision in the child welfare area.
- Staff working in this area shall have access to a radio connecting with Event Control.
- Children and adults shall be kept in separate areas within the dedicated area and this area shall be kept secure
- There shall be a written policy in place stating how the event management shall deal with lost children and vulnerable adults.
- No persons under the age of 18 shall be permitted entry to the event without being with a responsible adult over the age of 18.
- Wristbands enabling children to have parents contact details written on them must be offered to children attending the event.

## Medical

- There shall be a facility on site to deal with persons taken unwell or injured during the course of the event. This facility shall be open at all times that the site is open to members of the public.
- An SIA accredited person shall be present at all times that the facility is open to members of the public.
- *There shall be a minimum of ambulances, first aiders, ambulance personnel, doctors, nurses and NHS Ambulance officer on site all the time that the site is open to members of the public.*
- The medical facility shall have access to a radio connecting to the site control.

## Policies

- There shall be a written drugs policy in place for the event. This policy shall be agreed between the licence holder and the Police in writing and this policy shall be implemented whilst licensable activity is taking place.
- There shall be a written ejection policy in place for the event. This policy shall be agreed between the licence holder and the Police in writing and this policy shall be implemented whilst licensable activity is taking place.
- A fire risk assessment shall be performed prior to the event. A copy shall be made available to the Police and relevant licensing authorities on request.
- The licence holder shall comply with the most recent event management plan for the event. The Police shall have access to the most recent event management plan on request. Any breach of the event management plan shall be seen as a breach of the premises licence.

## CCTV



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A recording CCTV system will be in use during this event will be fully operational during the course of the event.

The recording equipment shall be stored and operated in a secure environment with limited access, to avoid damage, theft, unauthorised viewing and to maintain the integrity of the system. A record shall be kept of any access made to information held on the system.

The system clock shall be accurate.

The CCTV system will have sufficient storage capacity for 7 days evidential quality images.

The CCTV system shall cover all the bar areas within the licensable area, all entrance and exit points on site, all stage areas and all main thoroughfares within the site. A camera shall cover the car park area to the site.

There shall be a facility to burn off Police a copy of CCTV immediately should Police require it.

There will be a facility for someone to operate the CCTV system at all times that the system is in place.

The CCTV hard drive shall be kept for a period of 12 months after the event. There shall be a facility for the licence holder to view images and provide them to Police in a viewable format during this 12 month period.

Although it is accepted that the whole site cannot be covered by CCTV, the minimum expectation is that the entrance and exits are covered, and that any further cameras are positioned following consultation with the Police.

**Mutiny First Meeting 19/10/2015**

**Present**

Luke Betts – Organiser  
Dave - Operations Manager  
Heather Todd – PCC Events  
PC Hockley – Hants Pol Strategic Operations  
PC Rackham – Hampshire Police Licensing

Began the meeting by discussing this years event at Fontwell Park. Luke stated that there had been issues with the event and that this was due to them being out of their comfort zone with the types of acts they were under pressure to put on show from sponsors.

This led to a very urban clientele related to Gangsta Rap and this led to some of the disorder stated at the premises. Luke described the event at Fontwell as at times being a “Horror Show Event”. Some of the issues were relating to difficulties with the Policing response and other due to the crowd.

Luke stated that lessons had been learnt from the event in 2015 at Fontwell and they were looking to the future to operate a successful event.

Luke stated that for 2016 they were seeking to have more mainstream acts to appeal to a better crowd. Luke is seeking the type of acts such as Groove Armada, Mark Ronson, Example. This will hopefully reduce the risk of risk elements attending.

**Event**

28<sup>th</sup> – 29<sup>th</sup> May 2016 – King George V Playing Fields – Capacity 14,999

**Plans**

Looked at the early plans for the event. Luke will ensure that there is a “ring of steel” around the perimeter of the site 3 metres high (storm fencing). This will enable staff to get to all parts of the site around the outside if need be and make it less likely for people to throw things over etc.

There will be two main stages, one is an open stage and will be situated on one side, the other will be a large open ended big top at the other side of the site. There will be around 4-5 bars and these will be separate from any music. There will be a smaller “Hidden Disco” for local acts to partake in.

Plans look professional and well thought out and Luke shall provide us with them in due course.

**Security**

Out for tender currently. Luke was keen to ask for our opinion on Vespasian. We advised that we could not provide an opinion as would not be proper to do so. Luke then asked how we had found working with them in the past. We were open and honest and in doing so had no option but to be positive. Luke stated that he had made his mind up and would probably use Vespasian for the event.

Aware that the event is in Paulsgrove and aware of what happened at PSS and at present was looking at this early stage to have around 136 security on site to cope with demand. However this obviously subject to change dependant on the security plans and future meetings. Once EMP is put together there will be a clearer idea on how the 136 will be utilised.

One entrance point. Appears to be planned well. First contact is with amnesty bins, then with Drugs Dogs, then security, then the staff providing wrist bands (undecided at this stage how to use). This is also part of a queuing system where persons can be screened in the queue prior to entry.

**Bars**

Seeking a number of large firms to cope with demand. Have been in contact with the following:

## Police Annex B

- Creative
- Peppermint
- People that do IOW
- Many many more

With regards to the bars I have advised that any firm providing the staff must provide a fit for purpose training program. I advised of the issues with poor training this year at other events and that any bar persons need a fit for purpose training. I have stated that there should be no cascade training.

Luke stated that in 2015 there were no failures re TPs despite Sussex performing one. Stated that he had worked with Sussex on this and would be willing to do so in 2016 and would put in place measures that satisfied ourselves.

### Policing Bill

Luke seemed very keen to keep the Policing cost down and this was in part to his perceived lack of assistance and poor experience with Sussex Police. Luke was advised that it was too early to comment on Policing costs at this stage and that he would need to put forward an operating plan which minimised any issues with our concerns. Once we had an operating plan we could progress this.

### Age of customers

Luke was advised that we were concerned with the event and the potential impact on children. This was based on the information coming from Sussex Police which we agreed was not greatly detailed. We stated that with regards to the potential issues with drugs, alcohol and violence as per reports from last year our position currently was that the event should not be under 18 and we were at present requesting an over 18 event.

Luke advised that he was currently selling tickets for 16+ so long as accompanied by an adult. Luke stated that other events/festivals were operating along similar lines and that Mutiny was going to work with the authorities to ensure that the issues Mutiny had last year were minimised. Luke stated that the 16+ was only accompanied with an adult and that the brief would be not to be allowing under 18s on site without a responsible adult.

I stated that in order for us to consider changing this position we would need to see what the operating plan was going to be and the onus would be on him to show us how Mutiny would minimise any risk to persons under the age of 18 at the event.

Luke raised that he did not believe PC Moss was aware that under 18s had to be accompanied by an adult. I advised that I would advise PC Moss of this and that the decision for any change of position would rest with him as he was the lead licensing officer for the event.

### Summary

All in all first view is that the event will be a well run one. The organisers appear to be setting themselves up to be fully prepared this year and will be seeking to address the issues of 2015 at Fontwell. Whilst it is highly likely that we will get every thing we want from a licensing perspective we may not be able to agree on the under 18 with them. They will however be willing to work with us on this matter and put in place measures to mitigate any potential issues that we raise.

**Report re Mutiny Planning Meeting held at Civic Offices Portsmouth 12/01/2015**  
**10:30 -11:30 hours.**

**Present**

All SAG members  
Mutiny  
Vespasian

**Event**

28/29<sup>th</sup> May 2016 each day between 12:00 – 00:00 hours each day. Alcohol between 12:00 – 23:00 hours. Held on King George V Playing Fields in Cosham, Portsmouth.

Organisers want the site from 23<sup>rd</sup> for pre site build – Event – Post site takedown.

15,000 people expected each day including staff and customers. Demographic will predominantly be between 18-35 years of age and a 50/50 mix of male and female. There will be 16-17 year olds attending, however this will not be the majority.

Tickets went on sale last year in August 2015 following the event. So far 2000 tickets per day have been sold. Mutiny are unable to state what the mix is re age on the tickets sold as there is no facility to check this.

**Partners**

In order to facilitate the safe event the organisers are using some of the following to operate parts of the event:

- **CCS** – To operate the bars. Well respected in the field and have experience at large festivals including IOW Festival, V Festival etc.
- **Vespasian Security** – Good working relationship with both Hampshire Police and Portsmouth City Council.
- **Tiger Tea** – Working welfare. Well respected in the field and have previously worked Portsmouth Mutiny, Victorious and Portsmouth Summer Show.
- **Festival Medical Services** – Service which will be first time used however they have experience working large scale events across the country.
- **Vanguardia** – Sound experts who work Victorious, Portsmouth Mutiny and many other large scale events.

**Concerns re 2015 event**

Mutiny accepted fully that challenges were faced at the 2015 event. They accepted that at times there were points for improvement and at times the event did not operate smoothly.

Mutiny accepted some of the criticism that it faced from Licensing authorities in Sussex but also felt that at times the criticism was not justified and unfair at times.

## Police Annex B

Mutiny stated that all plans were signed up and agreed with the Police and Council teams. To then state that they were not sufficient was then unfair. Mutiny also felt that at times the council and the Police have raised issues which could not be evidenced or was based on opinion rather than fact.

That said Mutiny were well aware that changes needed to be made to improve upon last years performance.

### **What are they doing about it?**

**Taking the site this year to a smaller site.** The whole site this year is the size of last years bus park. It is fenced off with steel shield fencing (over 3 metres high) and this has meant that the site will be more manageable, preventing issues with response for security and persons gaining entry - with illicit items. The site has been described as "A Fortress" this year.

**Differing timings** – Music/alcohol finishes at 23:00 hours. Event closes by 00:00 to assist with egress. This is different to last year which went on until 02:00 hours.

**Bar provider different and implementation of Disney lanes at main bars.** This will ensure that security can monitor queues for underage and drunkenness, limit the amount of customers reaching the bar at once and also enable greater monitoring of the bar area in general. Utilising CCS will also ensure that an experienced bar provider is utilised preventing any potential issues. The security teams will also be able to check for Proxy sales also.

**Access improvement.** New standalone ticket scanners to be used rather than the ones which are wi fi connected. This will prevent an entire system crashing and the wait that occurred as a result. Due to the site placement there will be better transport connections which the previous site did not have so much of. This will ensure easier access and egress meaning that residents will not be affected as much by persons entering and leaving the city. All transport companies have been spoken to including taxi drop offs.

**Re Branding** – Mutiny has been re branded to a carnival atmosphere rather than the former pirate mutiny branding. The acts being gained for the event have also been changed. Last year there was a very urban, gangsta, grime vibe to the event. This attracted a demographic which included elements of OCG in them and this caused a number of challenges for the organisers. This year with the re branding they are going for a more mainstream type of act such as Groove Armada etc. These acts are aimed at a student population locally and not at persons who may be involved in OCG incidents. The organisers are not seeking to operate an edgy event. They want mainstream to appeal to the masses. Masses that are not a risk to the event.

**Independent operator re event control** – The idea behind this is to ensure that there is a bespoke service for event control controlling the event from one location. This will prevent any confusion.

**No Camping** – This will prevent large scale drunkenness. Persons will only be able to drink on site. Will not go back to tent to consume alcohol. No re entry either meaning

that persons will not have to keep going out and in and consume alcohol off site. Persons able to be monitored much better.

**PCC Rocky Stone issues with 16-17 YO Raised**

Rocky raised issues with last year's comments by Arun Council regarding potential sales of alcohol to children.

In order to ensure that the Protection of Children from Harm objective is supported at the event the organisers are:

- **Only allowing 16-17 in with an adult.** Then only 2 children per one adult. This will prevent lots of kids entering with one person.
- **Different entry point for 16-17 year olds.** At this entry point the adult will have their details taken.
- **Organisers will refuse entry** to any person who they are not happy with or whom they feel will not support the protection of children from harm objective whilst on site.
- **Going to introduce an ID for every sale of alcohol made.** Whilst they will operate a challenge 25 system they will be asking every one purchasing alcohol to provide a valid form of ID. This will ensure that staff are asking for ID and don't sell alcohol to children.
- **Security at queuing lanes.** Will also be checking ID on entry to the queuing system and monitoring the queue for underage and potential problem persons. They will also be able to manage the queue so that the bar staff are not over run and more likely to make a mistake. Security will also be positioned at the egress points of the queuing system looking for potential proxy sales and preventing these where it is believed to be taking place.
- **VIP bar – Adult only no children allowed.**

Mutiny stated that they are taking this seriously and want to operate a safe successful event. They state that they understand the importance of the measures above and want to go above and beyond other events as they truly see the benefit of these measures. They also need to have the 16-17 year old crowd for their event. This event is dependant on having 16-17 year olds and they feel that the measures being put in place will protect children.

**Dispute over concerns raised by Council and Police**

As stated previously Mutiny agreed with some points raised by Sussex however they disagreed with some of what was said:

- **Children being served –** Disputed this. No proof that this occurred. No TP Failure, No one issued FPN or prosecuted for such an event. Stated that adults were issued red bands if they could not provide ID and it did not mean a child was served. They also questioned why this person was not identified to staff or security at the time and why the council officer did not find the details out of this person. Had this been raised at the time Mutiny stated that they would have dealt with the issue. Because it was raised later they were unable to.

## Police Annex B

- **Lack of communication at times with the Police** – Mutiny felt that at times the Police were sometimes not as helpful as they have found in other areas. At times they felt unsupported. Mutiny stated that a couple of times this related to incidents where they had asked for assistance and been advised “that’s not our role”. On being advised that this was understood but they needed assistance whilst security were en route the officer needed to go through a long process of raising with his management rather than dealing with the developing issue dynamically. Another occasion was with regards to issues with queuing when without warning or speaking with the security team or organisers they “kettled” a crowd awaiting to enter the premises. This caused animosity with some persons in the crowd and made matters worse for the organisers. The organisers felt that both the Police and the council had little experience of dealing with events of this size and that this sometimes showed.
- **Event Management Plans signed off by licensing authorities and Police** – Questioned how they can be criticised when they had provided event management plans which were complied with and signed off by these authorities.

### Summary of Mutiny response

It appears that Mutiny are serious and committed to addressing the concerns of ourselves and the licensing authorities. They accept that there have been issues and they accept that improvements have been made. They have advised us how they intend to deal with these issues and how they will support the licensing objectives. It is quite clear to the writer of this document that they will agree to a lot of conditions which should satisfy our selves and lead to an event with minimal issues.

### Meeting arranged for Monday 18<sup>th</sup> January 2015 at 14:00 – Civic Offices

Rocky Stone has organised a meeting with:

- Events – PCC
- Police Licensing
- Strategic Operations
- Vespasian

This will be to discuss the concerns we have. Discuss further the issues that Arun council and Sussex Police have raised and discuss the best way forward re what we are seeking.

We should also be aware of our position following the meeting with Sussex and be able to raise anything with them at this stage.

21945

**Mutiny Meeting 18/01/2016 – Meeting room D – Library, Guildhall Square**

**Present**

Police Licensing Team – PS Stuart Snow, PC Matthew Moss, PC Pete Rackham  
Police Strategic Operations – PC Helena Temple  
PCC Licensing – Nickii Humphreys, Derek Stone  
PCC Events – Claire Looney  
Vespasian – Oliver Gardiner, Simon Hodge  
Mutiny – Luke Betts, Neil Roberts

Introductions performed around the table.

Matt Moss (MM) provided a summary of the meeting held on the 15/01 in Sussex with the silver commanders at the 2015 Fontwell event. Both Chief Inspector and Superintendent. MM raised that both had stated very clearly that they would not want Mutiny back in Sussex due to the issues faced.

MM stated that the issues/concerns raised by the silvers were around the following:

- Access/Egress
- Contingency concerns
- No back up plan in event of problems affecting Plan A
- Drugs and level of intoxication
- Saturday being not very good although Sunday improving
- Security under resourced throughout the event
- No serious crimes, although this was felt more through luck than planning
- Very anti Police crowd, which led to a decision to not deploy officers within the event itself on one of the days.
- Change of line up and act timings exacerbated these issues.

Stuart Snow (SS) reiterated the concerns that this gave the Police licensing team for any application in Portsmouth.

Luke Betts (LB) – Admitted that the ingress on Saturday was not great. Stated surprise at the Egress as he felt that this was one of the best parts of the events.

Oliver Gardiner (OG) – Raises issues with the Police response to requests for assistance and at times in general to the event. Raises that he has BWV footage of issues exacerbated by Police response and repeated requests to help and unhelpfulness of Sussex Police. This BWV footage is around the ingress issues on Saturday.

Stated that with regards to Egress there were no issues and none raised during the event. With regards to Ingress there were issues for an hour which were dealt with quickly to prevent any escalation of the situation. This was a one hour problem. The rest of the ingress throughout the event went smoothly.

SS – States that he was not there and that he can only go on what he is advised. States that he has to take cognisance of what two POPS Silver Commanders of the rank of CI and Supt are advising him.

## Police Annex B

Neil Roberts (NR) – Disagree with many of the points that the Police have raised to SS and MM.

OG – Stating in control. Disagreed with how “Junior Police Officers” were dealing with issues on the ground and stated that had he not attended over the hour issues on ingress things would have been much worse. This was due to the way that the Police on the ground were managing the crowd. OG stated that regarding the issues raised over ingress for that hour he entirely agreed with the points raised for that hour. With regards to the egress he disagrees entirely and reiterates that no issues were raised over the course of the event regarding this.

MM – Raises that one of the issues raised was no clear chain of command in place.

NR – Raises that there was an event control in place with a person dedicated as in control when NR was not in the event control due to operational reasons. Stated that Police did not understand this. Stated that despite this they are this year going to have a dedicated person managing Event Control in order to deal. This person is from an independent company.

Claire Looney (CL) – Asks the question “what can we do to reinstate faith in yourselves?”.

LB and NR – Advise that they have thought long and hard about what measures they are putting in place to address the issues raised last year. These are as presented and discussed at a previous meeting and they feel that these measures will prevent the concerns from last year.

MM – States that he wants a heavily conditioned licence. He raises that if there is non compliance then he will be seeking to prosecute for those offences. He states that he does not feel at this stage that the event is suitable for under 18s to attend. He states that this is based on the feedback from the Silver Commanders and also Arun Council.

Nickii Humphreys (NH) – States that she agrees with this and refers to Arun Council detailing the serving of persons under 18 as issues raised.

LB – Disagrees with this. Raises that what this referred to was someone seen with a Red wristband being served. Red Wristbands were provided to persons who should not be served who would have been over 18 such as persons without ID, staff, council persons. LB states that at no point were any of his staff issued tickets or prosecuted for sale of alcohol to children. LB raised that at no point was this raised at the time with himself or his team and as such there is no proof under 18s were served alcohol. LB raises that the first time he is made aware of this is in November when this letter reaches himself. LB reiterates that there is no evidence of this and he disputes that children were served alcohol.

SS – Raises that Police felt uncomfortable at the event so were removed from site.

## Police Annex B

OG – Disagrees with this entirely. States that at no point was he made aware that the Police had made this decision and at no point did the Police bring this up until now. Questions this and makes the point that surely the whole point of high visibility policing is to engage and show a presence, something that is meant to assist in calming things. Removing Police would not assist. In any case the Police did not tell us they had done this and we were unaware that this decision had been made. Again this is something not raised until months after the event.

LB – Raises that the first year in operation in Portsmouth was a well run event and he had worked hard to make this happen and work with the Police to ensure the licensing objectives were met.

MM – Agrees that in the day this was the way forward. However at night the dynamic changed somewhat and MM felt that there were some concerns around the under 18 aspect of the event. MM raised that this was already discussed with LB.

SS – Raises that there is a huge difference between 2014 and 2015 events of around 10,000 persons.

LB – States that the operational plans were all performed in conjunction with the licensing authorities and the Police and were signed off by them.

MM – Reiterates the earlier point that he has two experienced POPS CI and Supt who are stating issues and that this is concerning enough for MM to not be happy that Children will be protected at the event.

LB – Stating that as discussed he is keeping the event very mainstream with acts that are not going to attract the wrong crowd. He states that last year due to the type of acts he put on this caused problems with the crowd. Mutiny have learnt from this and are booking mainstream acts which appeal to a more mainstream crowd.

LB raises that by not having 16+ at the event this will cause the dynamic of the event to have to change and as a result he will have to go for a more adult crowd to get people to come. This concerns LB as it may cause more problems.

NH – Advises that LB need to keep on top of the acts and not book acts that cause issues regardless of the age group.

NR – Advises that 16+ are integral to the plans of Mutiny coming back long term. They are booking mainstream acts and focusing on no inappropriate acts for children. NR states that looking at the issues likely to be faced, Mutiny team believe that these can be minimised by strictly controlling the sale of alcohol on site. This will prevent children being served alcohol. These plans are in place and will prevent issues.

NH – Raises that the plans in place last year clearly were not followed as the council feed back is that you committed offences under S136 of the LA 03 by not complying with management plans. Raises that they considered prosecuting but did not and instead you received an official warning from them.

NR – Disputes some of the evidence that the Council and Police have provided.

NH – Raises that despite the plans put forward, based on the evidence provided by the council NH is not convinced that the event will be able to satisfy the council that children will not come to harm and that this is based on last year where the council received good plans but an inability to adhere to these plans.

LB – Disagrees

MM – Raises that the licensing authorities and Police cannot simply ignore this information. MM raises that there are consequences to actions and that one of the consequences of last years poor event is that Police and Council at this stage do not believe that the event is suitable for those under 18. MM raises the issues around risk of the event and drunks and that there is three times the bars at this event than in 2014.

LB – Raises commercial concerns. States that large sponsors of the event will pull funding if no 16+. Raises that large sponsors already were unhappy not 14+ but were satisfied with the event being 16+ like other events. Raises the concerns of having to make changes to the line-up to encourage a demographic he doesn't want at the event in order to keep afloat if no 16+ at the event. Raises example of Soundclash and how he doesn't want to be like them.

MM – Asks how many kids have purchased tickets so far and how many are likely to go.

LB – Cannot state how many have purchased so far as ticket website doesn't have this function. However projected is around 10% with the management of this re measures such as only 2 under 18 per over 18 and entry gate details etc.

MM – States that he has concerns with this. States concerned that LB doesn't know how many children are attending.

NH – States that it is not unreasonable to be cautious around this based upon the information received last year.

LB – States that we are putting measures in place to prevent these issues and also putting measures in place to prevent ending up like hard edge events. Raises the measures discussed at the previous meeting and emailed through. Reiterates that to allow 16+ will not impact and that dealing with it with no 16+ will not be good.

MM – Raises that it was very nearly dealt with by objecting to the event rather than continuation of working with Mutiny.

SS – States “You're only as good as your last gig”. Raises that we need clear plans and measures to be put in place to show how you will support the licensing objectives and contingency plans to prevent last years issues.

LB – Stating that they want 16+ as integral to the current plans and want to work with the Police and Licensing Authorities to operate a safe successful event.

## Police Annex B

Helena Temple (HT) – Raises that if 16+ are only 10% of the predicted crowd. Why is LB so concerned re money?

LB – Most of the finance comes from sponsors not from ticket sales. Sponsors such as MTV etc. LB reiterates more of the plans already discussed at previous meetings including the detail taking of the adults. Again reiterates that over 18 only will cost him financial backing.

NH – Asks if sponsors are aware of the issues.

LB – States that sponsors attended last year's event and were happy with what they saw. LB raised that he is a local person to Portsmouth with local business interests with a history of working with MM and PR and that he does not want to jeopardise this. LB reiterates that he wants to operate a safe, compliant, successful event and that he feels that going 18+ only will jeopardise this. LB Reiterates that he and his team are doing so much to change matters and prevent the issues of last year and that he firmly believes that the measures they have in place will prevent this completely.

MM – Raises that if he wants 16+ he needs to tell us how he is going to prevent these issues.

LB – Reiterates he wants to work with us and satisfy us.

NH – States that she wants him to minimise any issues and that she does not want a repeat of last year.

LB – Reiterates that he does not want to be pushed into an 18+ event.

NR – Raises that once a decision is made to go to 18+ it is very difficult to change it back in the future.

MM – Reiterates that he wants to see how Mutiny will prevent last year's issues prior to making a decision.

Derek Stone (DS) – Asks why Police have stated security were under resourced?

OG – Disagrees with this statement.

DS – States that we will want to see enough security and a plan in place.

OG – Raises that this years plan includes steel shield fencing, that he has worked the site previously and is far more manageable this year and will have a different demographic.

LB – We are taking all you say seriously and are committed to running a safe event and one which has few issues. We are taking this seriously. Raises that they are happy to provide the Acts to us in advance so we can raise with them if there are any issues associated through Intel with these acts so measures can be put in place.

MM – Advises to firm up the plans and present them to us.

## **Police Annex B**

Pete Rackham (PR) – Advises that regarding plans around training/security to make it clear what is required from those outside agencies. Particularity with regards to the plans they are putting in place around ID for everyone etc.

LB – Raises that they don't want to put in application until all are happy.

MM – Advises to put in the application with full conditions to state how they will minimise any issues and that we can then begin negotiation process.

LB – We want to do good things not botch it.

Rest of meeting was very similar – discussing that Mutiny need to put in the application and show what they are doing to have 16+ and make it safe.

End of Meeting

## Supplementary Occurrence Report

Hampshire Constabulary

Printed: 12/09/2017 16:18 by 21945

Occurrence: **44160027773 Z Prem Licence (Management Occurrence)**

Author: #21945 RACKHAM, P.

Report time: 08/03/2016 12:07

Entered by: #21945 RACKHAM, P.

Entered time: 08/03/2016 12:07

### Remarks:

Mutiny Planning meeting - 08/03/2016 1030 Council Library

### Report:

Planning meeting with partner agents and organisers - Neil Roberts in place - Luke Betts on holiday.

Updated plan of the site provided to all parties present. PC Rackham has gained a copy.

NR - Advised that currently ticket sales stood at 2500 for Saturday and 3000 for the Sunday. This is somewhat down on the 15000 they want each day. However they foresee a dramatic increase in the next 8-10 months due to the current advertising campaign which historically has improved sales dramatically over this time.

NR - Advised that the main changes were:

- Rotation of main stages following engagement with PCC EHO to minimise impact of noise on local residents.
- 5 fairground rides rather than 4.
- Area D4 on the plans has a small bar in the market trading area which will have a small DJ playing.
- Childrens entrance on the plans are as per the main entrance.
- Stage 3 is a "secret" bar with music and a bar. This is right against the fence line.

I raised the following points:

### Bar in D4

Raised that we had discussed throughout all Police meetings from October 2015 onwards that we always have concerns when bars and music are combined. These issues are around under age drinking as bars and music are frequented by children and they chance their arm obtaining alcohol. I also raised issues around disorder as people tend to stay and continue to drink and are more difficult to stop. I asked why this advice was not taken onboard and asked what measures would be in place to minimise any issues. I was advised that the bar was a small bar with a small DJ set and would be managed by SIA. Advised that measures on site re ID checks and security presence would prevent issues from escalating and matters could be dealt with before they became an issue.

### Childrens Entrance in same area as General Entrance.

Raised that the plans previously seen in January 2015, following concerns raised with the children attending showed a completely separate entrance for children. This was a measure put in place by the event organisers to satisfy ourselves regarding the safety of children. I raised that it was disappointing to see that this had changed and this seriously concerned us. I raised that there was a licence condition regarding this and currently it appeared that the premises would breach this licence condition. I asked for clarification as to how this would be managed and if it would be a separate entrance. I raised that currently it appeared not to be and that our expectation would be that it is changed to ensure compliance with the licence conditions and also to ensure that they fully promote the licensing objectives namely around the protection of children from harm.

RESTRICTED

**Police Annex B**

**Stage 3**

This is a "secret" area with a capacity of 1500 people. It is very much like the "Hipshaker" events operated at numerous festivals. RAW advised that these premises were often frequented by a "druggy" crowd. I also raised this and supported this comment re events I had attended. I advised again that music and bars were both in place and this may lead to issues and I would like to know how these would be managed.

**Response**

Bar in D4 - As per initial points on the WS

Childrens Entrance - They will clarify what is happening via email.

Stage 3 - This will be managed appropriately. The bar is on both sides. Clicker on entrance by SIA and SIA inside the area monitoring backed up by response teams. They will provide an operating plan to satisfy ourselves. This was requested by RAW and Strat Ops.

**Actions**

Email Neil and Luke requesting clarification on these points.

### Policies

- 1 The Premises Licence Holder shall produce and comply with the most recent event management plan for the event. The Police shall have access to the most recent event management plan on request. Any breach of the event management plan shall be seen as a breach of the premises licence.
- 2 The final event management plan will be passed to the responsible authorities at least 14 days prior to the event. It is acknowledged that the EMP is a live document, however after this point any changes made, or any deviation from the plan during the event, will only be made in exceptional circumstances, and recorded in the event log. These changes must be raised at the next available ELT.
- 3 The event will have an event log in place. This will be kept up to date by event management and will be used to record all significant policy decisions made during the event by staff. This log will be available at every ELT meeting, and will be available for inspection by the responsible authorities at any point.
- 4 Police and Local Authority Staff will have full unlimited access to all parts of the event site.
- 5 There shall be a written drugs policy in place for the event. This policy shall be agreed between the licence holder and the Police in writing and this policy shall be implemented whilst licensable activity is taking place. This event will include reference to legal highs and must ensure a zero tolerance policy in this area.
- 6 There shall be a written ejection policy in place for the event. This policy shall be agreed between the licence holder and the Police in writing and this policy shall be implemented whilst licensable activity is taking place.
- 7 A fire risk assessment shall be performed prior to the event. A copy shall be made available to the Police and relevant licensing authorities on request.
- 8 Customers will not be allowed to bring their own alcohol on to the site.
- 9 The premises license holder shall ensure that customers do not bring Glass bottles onto the site.
- 10 The premises license holder will only allow customers to bring sealed bottles of water on to the site.

### Entrance

- 11 All persons attending this event who are aged 18 years and over will be required to have photocard identification. In the event that a person attending the are clearly over 30 years old, then they will be permitted entry to the event as an exception. The total number of people admitted in this way will not exceed 20 per day, and a record must be kept of the people admitted in this way that includes their name and address. This condition will not apply to performers and staff.
- 12 All persons aged 18 years and over will be issued with a wristband.
- 13 All persons aged 16 or 17 will **NOT** be issued with a wristband.
- 14 Any person aged 16 or 17 must be accompanied by an adult. There will be a strict limit of 2 under 18s per accompanying adult. Each entrance in this manner will be risk assessed by the operator.
- 15 There will be a separate entrance dedicated to persons under 18 and their accompanying adult and guidance in relation to proxy sales must include clear warning that in the event someone under 18 is caught with alcohol the whole group is liable to removal.
- 16 Any person aged 16 or 17 attending the site who displays signs of being either under the influence of alcohol or drugs will be breath tested. In the event someone aged 16 or 17 provides a positive sample their entrance to the event will be refused.

## Police Annex C

- 17 The premises license holder will ensure that dogs trained in dugs detection are used at the entrance of this event at random intervals. The dogs used will be supplied by a company either accredited by the home office or approved by Hampshire Constabulary.

### **Bars**

- 18 The licence holder shall ensure that all members of staff are informed of the objectives of the Licensing Act 2003 and the statutory requirements in order to ensure compliance with all relevant provisions of the Act.
- 19 The licence holder shall ensure that all members of staff involved in the sale of alcohol receive training with regards to age restricted sales. This training must include the following:
- The licensing Objectives.
  - Recognising signs of drunkenness and recognising intoxication through drugs.
  - Challenge 25 and appropriate forms of Identification.
  - Refusals logs including when and how to use them.
  - Sale of alcohol to persons under the age of 18.

This training must be centrally completed. Cascade training by bar supervisors should not be the default training method

This training must be documented, signed to state understood by any person involved in the sale of alcohol on site and kept for a minimum of 6 months following the event. No person shall sell alcohol until they have received the training and signed the training document.

- 20 No one shall take part in the retail sale or the supply of alcohol prior to being trained.
- 21 Any person attempting to buy alcohol regardless of apparent age will be required to produce satisfactory photographic identification as proof of age. Acceptable ID shall be a Valid Passport with hologram; Valid UK Photo card Driving Licence, PASS approved ID or Military ID where the date of birth is present. In the event no ID is produced no sale shall be made.
- 22 Any person involved in the sale or supply of alcohol shall have a lanyard to be worn on their person detailing the training they have received for easy reference.
- 23 Challenge 25 Signage advising customers of the Policy shall be in place at each bar.
- 24 A refusals log shall be in operation at each bar. The refusals log shall be maintained throughout the event and be made available to Police or the Licensing Authority on request. The refusals logs shall be kept in paper or digital copied format for 2 years after the event.
- 25 No supply of alcohol shall take place at any bar unless a Personal Licence Holder is present in a supervisory capacity.
- 26 Each bar shall have on display a document showing details of the bar. These details shall be the name of the bar manager, their Personal Licence number and the hours the bar is open until.
- 27 All bar managers shall have access to a radio link with the event management and security.
- 28 All Personal Licence Holders shall be made aware of the festivals licence conditions. This shall be documented and a copy of the conditions shall be made available at each bar. Police and the Licensing authority shall have access to this documentation when requested.
- 29 No glass drinking vessels will be permitted anywhere on the site where members of the public have access and licensable activity is taking place. Where alcohol is being served from a glass bottle it will be decanted into a plastic or similar container.
- 30 Any shots or shooters or spirits shall be sold with a mixer. There shall be no shots, shooters or spirits served in containers with a total capacity of less than 100ml.

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- 31 There will be no sales of spirits where the total measure of spirit in the drink exceeds 50ml
- 32 Any person under the age of 18 attempting to purchase alcohol or any adult attempting to purchase alcohol for someone under 18 shall be asked to leave the event after event organisers have considered that it is safe for them leave the site.
- 33 A minimum of one SIA accredited person shall be present at each bar at all times that alcohol is being sold or supplied and have access to a radio link with the event control.
- 34 The sale or supply of alcohol shall only be from the fixed bars as shown on the agreed Event Management Plan
- 35 There shall be on site at all times a person nominated by the licence holder to liaise with the Police and Licensing Authority in order to deal with any issues arising as a result of Licensing checks performed at the event. Here possible this person should be the DPS
- 36 No alcoholic drink shall be priced below £2.50.
- 37 A sign shall be placed at each bar encouraging persons to drink responsibly.

### Security

- 38 There shall be a fence around the full perimeter of the licensable area. All fencing used shall have no gaps greater than 30 cm in the bottom and shall be at least 2 meters high. The only exemption to this is where there are entrances and exits, or existing fence lines in existence which are deemed suitable both by the event organisers and the Chief Officer of Police
- 39 All staff shall be issued with a wristband or Lanyard identifying them as staff working at the event
- 40 The Premises License Holder shall ensure that there are sufficient staff on duty to safely run the event whilst upholding all of the licensing objectives.
- 41 The specific number of volunteers, Stewards, Marshalls and frontline SIA staff shall be recorded in the Event Management Plan (EMP). They will be based on a capacity of 14,999 staff and customers for the entire licensable area. The most recent copy of this plan shall be available to the responsible authorities. The numbers of staffing will reflect the different challenges of the individual days various events and will not be generic.
- 42 The numbers of security staff will be set making reference to the most relevant / recent statutory guidance.
- 43 The licence holder shall maintain a register giving details of each and every person employed in the role of a security and shall provide upon request by any Police Officer or Council Officer, the following details:-
  - (a) The licence number, name, date of birth and residential address of that person;
  - (b) The time at which he/she commenced that period of duty
  - (c) The time at which he/she finished the period of duty
  - (d) If that person is not an employee of the licence holder, the name of the person by whom that person is employed or through whom the services of that person were engaged;
  - (e) The register shall be made available to Police or the Licence Authority on request

This register shall be in paper or digital format.

Any person employed by the Licence Holder carrying out security activities shall wear a fluorescent/reflective tabard/jacket. In the event it is necessary to breach this condition, a note must be recorded in the event log with the name of the decision maker and the justification for this (IE – VIP

## **Police Annex C**

protection in a non public area) and the approval of either a police licensing officer or of the senior police officer on duty for the event must be sought.

- 44 Every entry/exit point to the venue shall be manned by an appropriately accredited SIA person.
- 45 A minimum of one front line SIA accredited person shall patrol any area demarked officially for the use of customer car parking at all times whilst the car park is in use for customers at the event.
- 46 All security persons shall be linked via radio
- 47 The DPS shall ensure that bag searches are carried out as customers enter the event.
- 48 The DPS shall ensure that any person appearing to be under the influence of illegal drugs shall be refused entry.
- 49 Any person deemed unfit due to drink or drugs at the event shall be asked to leave the event after organisers have considered that it is safe for them to leave the site.
- 50 Last entry to customers shall be 20:00 hours. There shall be no admittance to customers after this time except in an exceptional circumstance. In the event a circumstance is deemed exceptional each entry will be recorded and the rationale for this admittance documented in the event log.
- 51 There shall be no entry or reentry into the site after 2200 hrs in any circumstance.
- 52 Upon request by a responsible authority the holder of the premises licence or an agent on behalf of and under the authority of the licence holder shall provide precise information regarding the number of people present on the site at the given time during which licensable activities are taking place.
- 53 The licence holder shall ensure that patrols of the site including the car park area are performed by security staff of the site whilst the site is closed to the public.
- 54 A response team staffed entirely of SIA shall be available for deployment during the event. This team will have at least one member who will be in possession of a visual recording device of a type agreed with the police. This team will not be used for any other function.

### **Children/Vulnerable adults**

- 55 There shall be an area within the licensable area dedicated to dealing with child welfare and vulnerable adults.
- 56 There shall always be on duty at this location a person nominated as in charge. This persons shall be Disclosure Barring Service (DBS) checked and shall be able to prove that status at any time the event is ongoing.
- 57 Staff working in the child welfare area shall work in a minimum of twos when dealing with children and shall not be left alone with them at any time.
- 58 Children shall not be left alone without supervision in the child welfare area.
- 59 Staff working in this area shall have access to a radio connecting with Event Control.
- 60 Children and adults shall be kept in separate areas within the dedicated area and this area shall be kept secure
- 61 There shall be a written policy in place stating how the event management shall deal with lost children and vulnerable adults.
- 62 Wristbands enabling children to have parents contact details written on them must be offered to children attending the event.

Medical

- 63 There shall be a facility on site to deal with persons taken unwell or injured during the course of the event. This facility shall be open at all times that the site is open to members of the public.
- 64 An SIA accredited person shall be present at all times that the facility is open to members of the public.
- 65 The medical facility shall have access to a radio connecting to the site control.
- 66 The numbers of medical personnel will be set and recorded in the EMP taking into account any statutory guidance available at the time of the event.

CCTV

- 67 A recording CCTV system shall be installed and be fully operational during the course of the event. The recording equipment shall be stored and operated in a secure environment with limited access, to avoid damage, theft, unauthorised viewing and to maintain the integrity of the system. A record shall be kept of any access made to information held on the system. The system clock shall be accurate. The CCTV system will have sufficient storage capacity for 7 days evidential quality images. The CCTV system shall cover all the bar areas within the licensable area, the area immediately in front of any stage where a performance is taking place, and the area in front of any screens where people are likely to congregate. There shall be a facility to burn off Police a copy of CCTV immediately should Police require it. There will be a facility for someone to operate the CCTV system at all times that the system is in place. The CCTV hard drive shall be kept for a period of 12 months after the event. There shall be a facility for the licence holder to view images and provide them to Police in a viewable format during this 12 month period. This CCTV must cover as a minimum:
  - The main entrance
  - All bars
  - All main arenas.

**Incidents related to Mutiny 2016**

**Drugs - 44160199744 28/05/2016 17:40**

Male detained by security after attempting to enter the premises with a large bag of cannabis.

Male later charged with possession of a controlled substance.

**Suspicious Incident – 44160199999 – 28/05/2016 21:44**

Female ejected for intoxication stating that she has been offered drugs by an unknown person at the premises.

**Theft – 44160200094 – 28/05/2016 16:25**

Female reporting that she has had her bum bag stolen by two unknown males.

**ABH – 44160200132 – 28/05/2016 22:40**

Victim is involved in a dispute with a male and is head butted receiving a cut above his eye.

**Common Assault – 44160200138 – 28/05/2016 18:45**

Male reporting that his friends have been assaulted by a person in their group.

**Drugs – 44160199744 – 29/05/2016 17:10**

Male seen to hide something in his pants when approached by Police. Male is searched and a number of pills found which were ibuprofen which the male was going to sell as controlled substances at the event.

**Drugs – 44160200823 – 29/05/2016 18:00**

17 year old found dealing wraps of white powder. Male arrested and later issued a final warning.

**ABH – 44160201109 – 29/05/2016 22:00**

Two males argue. One punches the other in the eye leaving him with ABH injuries.

**Suspicious incident – 44160201153 – 29/05/2016 19:25**

Male found with alcohol on his person and 15 years of age. Male then is searched and £400 in cash and unknown tablet found on him.

**Assault Police – 44160201214 – 29/05/2016 23:45**

Male seen being abusive to members of the public. When spoken with by officers he spits at two of them and is arrested.

**Offensive Weapon – 44160201259 – 29/05/2016 19:15**

17 year old attempts to gain entry to the premises by jumping the fence. Stopped by security and when searched is found to be in possession of a bladed article.



**TTK Welfare**

## **Event Welfare & Youth Safety Policy Mutiny Festival 2017**

### **1. General Event Welfare**

TTK is a professional and reputable event welfare company and has been providing welfare and youth protection services at Mutiny Festival since the festival started in 2014, and will return again for 2017. The company provides welfare support to event attendees who find themselves vulnerable or distressed and in need of a safe, secure and friendly place to turn to.

TTK will provide personnel who are trained and qualified in working with youth and young adults in general, specialising in issues such as drink/drug abuse support, sexual safety support and counseling. All managers and supervisors will have current DBS checks and no work with young people will be done without a DBS checked presence.

There will be accurate and thorough methods of record keeping during the event so that the Festival Management will have full statistical information on numbers visiting the welfare unit. Post-event, a welfare report will be submitted to the Mutiny Festival Management team and will include a breakdown by gender, age, time and date as well as basic reason for welfare care.

Welfare personnel will be in radio contact with event control and able to respond should an incident on site require welfare skills.

The welfare tent will be positioned next to the medical tent and will work closely with on-site medics to provide a safe haven for those casualties or cases that need shelter and support in recovering from drink or drug induced states but no longer require medical attention. Equally, the welfare team will work closely with on-site security who may be dealing with a person in distress or an under-aged person.

The welfare tent will be a warm, dry place where visitors can recover or rest. There will be supplies such as blankets, mats, hot drinks or water, sick bowls and other material to help those that may need to recover from over indulgence. The tent will be opened as long as public are on site.

### **2. Youth Safety**

As well as being one of the licensing objectives, Mutiny Festival assumes both legal and moral responsibility for the welfare of those under the age of 18 on site. As the event stipulates that only those aged 16+ may attend, this primarily means youth age 16 or 17. For the purpose of this event, we will define "Youth" as those age 16 and 17.

In considering situations where youth welfare is most at stake, we will put the following policy into practice

**2.1 Admitting Youth to Site:** Tickets are sold at a single rate for all ages. There will be no "youth tickets" sold at a price different from "adult tickets"

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The Mutiny website states the following regarding admitting youth to site:

- *Mutiny Festival is an over 16's event.*
- *Anyone aged 16 or 17 years at the time of the event must be accompanied by an adult aged 18 or over with a limit of two 16 or 17 year olds per adult.*
- *If the adult is clearly aged 30 plus and/or has suitable ID to prove this, then this limit can be increased to four 16 or 17 year olds per adult. This increase is solely at the discretion of the festival's security team*
- *Anyone not deemed to be 16 or over and cannot prove their age or anyone aged 16 or 17 years and deemed to be under the influence of alcohol and/or drugs will not be allowed access to the event*
- *Any person under the age of 18 attempting to purchase alcohol or any adult attempting to purchase alcohol for someone under 18 shall be removed from the site.*

All ticket holders will receive an email confirming their ticket and stating the terms & conditions of purchasing a ticket as stated above and this message will also be emphasised in social media places.

**2.2 Youth: Separate Entry** The ID of anyone appearing under the age of 25 will be checked at the admissions gate. The following will be in place:

- Members of the Welfare crew managed by one of the DBS checked supervisors will be positioned in front of the gates and along the queue, reminding people to have their IDs ready for checking
- A distinct and separate entrance point will be dedicated to the entry of 16-17 year olds only, and with their responsible adult. This will be clearly signed for public as they approach.
- The Welfare crew will be active in looking for those who appear under 18 and guiding them to the correct Youth Entrance point. This active approach should alert any underage person that they will not get through the regular entrance queue.
  - Should 16-17-year-old present themselves at a regular entrance queue they will be re-directed to the correct queue
  - Should a 16-17-year-old enter the Youth Entrance point and not have a responsible adult with them, they will be turned away with no refund as per the T&Cs stated on the website, as long as they are fit to leave unescorted. If not, we will have the resources to let them stay within the care of the welfare team until they are ready to leave safely.
- When presenting their tickets at the Youth Entrance point, the ID of the responsible adult & youth(s) will be checked.
- Any youth who appears to be under the influence of drink and/or drugs will be breathalysed. If this provides a positive result, the young person will be refused entry with their accompanying adult and assessed as to whether they are safe to return to where they came from. If not, they will be cared for in Welfare until they are (see below).
- Data Collection: The responsible adult will have their name & contact mobile number collected as well as the name(s) of the youth(s) they are assuming responsibility for.

With this method of collecting data at the gate, security, medical and welfare personnel are able to have methods for contacting the responsible person should anything untoward happen to the youth while on site

## Police Annex E

- It will be made clear at this point that the named adult age 18+ assumes responsibility for the youth(s) they are accompanying.
- Should security personnel or welfare personnel at the 16-17-year-old entry gate feel suspicious about the relationship between the youth and the responsible adult i.e. if it appears that the adult has been randomly approached by the youth in order to gain access, the adult & youth may be taken to the side, possibly to the Outer Welfare tent and asked more questions about how they know one another. If it is suspected that the relationship is not genuine, both parties will have their tickets removed and they will be refused entry.

**2.3 Outer Youth Welfare Area:** Some young persons may be “turned away” at the gate for not having ID or for being under 16 or for being in drink. There will be a welfare tent just outside of the Entry gate (in the public area) where members of the Welfare crew can process and help these young people while being shelter and private. This tent will have basic welfare supplies such as sick bowls, blankets, bottled water and so on.

It is worth repeating that all youth welfare work will be done in pairs with a DBS checked supervisor present.

- The first step will be to assess where the young person lives and how they arrived at site. They will be encouraged to leave by the method they arrived if safe to do so. Information about public transportation (buses, trains, taxis) will be available at the gate and the young person will be directed to use this information to get home.
- In rare cases, the youth/ young adult with no ID may be from out-of-town and stuck on site with no transportation immediately available to them to return home. They are vulnerable young persons and as such are the responsibility of the Festival Management (Under Licensing Objective 4) until an adult can collect them from site.

The welfare of these young persons shall be looked after by a qualified member of the festival welfare team who will see that they are kept safe and assist in getting hold of the parent or responsible adult who will collect the young person. Event Control will be notified so that this action is officially logged.

- If it appears that the young person being held in Outer Welfare is intoxicated, a breathalyser may be deployed to ascertain if the under aged person has been drinking and therefore vulnerable. If a medical opinion or support is required, the Welfare team member will radio through for a medic to attend.

Records will be kept of welfare support work in this Outer Welfare tent so that statistics can be analysed post-event.

**2.4 Main Arena Youth Welfare:** The festival will have a welfare tent within the licensed Main Arena, the purpose of which is to provide a dedicated team of experienced personnel who will support vulnerable people, including youth admitted to site with a responsible adult. They will:

- Ensure youth who are separated from their responsible adult and feel insecure are kept safe until the responsible adult can be located with relevant information collected.
- Help instigate the searching procedure for “missing” youth if a responsible adult reports that a youth is missing.
- Offer support to the festival medics and security who may have to deal with an under-aged person when there is no parent / guardian available

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Should a youth arrive in the welfare tent needing support, particularly if they are in an 'unfit state', the Welfare team will attempt to locate and contact the responsible adult using the data collection forms that were completed at the entry gate. Once the responsible adult arrives, they may be questioned by security and welfare as to why the youth has been unsupervised to the point of needing welfare support. Under consultation with Management, security may eject both the adult and the youth once the youth is capable.

Should no data collection form be found or the responsible adult unable to be located, the youth will be held safe with welfare until there is a resolve: i.e. the responsible adult arrives or the youth's parent/guardian at home is contacted.

Youth in an unfit state receiving welfare support will be kept separate from adults receiving support. Their wellbeing and progress will be monitored by one of the DBS checked personnel and all youth work will be done in pairs.

**2.5 Abuse Disclosure / Neglect:** If a youth discloses information about abuse to any member of the festival, they shall be directed to the Welfare tent as a "Safe Space". The youth will be minded by DBS checked members of the welfare team should the youth feels they're in need of protection or support. If necessary, a call shall be placed to the *Youth Social Care 24 hour line* for advice on how to proceed and police shall be called if the incident warrants their involvement.

**2.6 Youth and Medical Treatment:** Legally, youth age 16 and 17 are allowed to seek medical help and discharge themselves from medical care without permission from their parent or guardian. However, if it is established that someone is 16-17 and is presented to the medics unconscious or in a vulnerable unfit state (unable to care for themselves) or having presented with a severe injury or illness needing hospital support, the Welfare team may be called to help locate the responsible adult on site. In a worse case scenario, the youth's parent or closest relation off site may need to be called. See below regarding "overindulgence".

### **2.7 Youth and alcohol or drugs:**

1. The only outlets for alcohol sales on site are all managed by a single professional company, with experienced staff who will be aware of the necessity to sell alcohol responsibly.
2. A "Challenge 25" system will be in place and bar staff will ask for photo ID for all persons looking under 25.
3. Drugs are not tolerated at the festival and security measures are in place to stop drugs from coming onto site or for dealing with any drug holders that may be found. (See Crowd Management Plan)
4. Should Security personnel notice alcohol in the hands of someone who appears young or looking under 18 without any ID to prove otherwise, the drink may be confiscated and poured away. They will investigate this proxy sale in an attempt to find the adult age 18+ who purchased the alcohol for the youth. If identified, this adult and the youth will be ejected.
5. Should they notice drugs in the hands of a youth, the young person will be held. Welfare will be present whenever a youth is being held.

**2.8 Youth and Over Indulgence / Social Disorder:** Despite all efforts to control and monitor alcohol and prevent drugs from entering the festival site, there may be instances when a teen may have had access to drink or a drug and has indulged to the point of illness or socially disruptive behaviour.

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1. Should Security, Stewards or any festival staff be presented with a youth who is unfit or incapacitated due to intoxication or possible drug use, they shall be taken to the medical tent as soon as possible either on foot (if able to walk) or a medical unit will be called to them.
2. The medics on site will be trained and experienced in working with the conditions presented and their medical treatment, particularly of life threatening conditions which will take priority. They will be in a position to ascertain the name of the young person.
3. Once the youth is out of danger medically but still in need of being watched, they will be handed to Welfare.
4. Medics or welfare may require data gathered at the Youth Entrance point to get the name and contact details of the responsible adult on site.
5. If the youth is so incapacitated that they cannot give a name or they give a false name or the responsible adult/ guardian cannot be located, then that youth's welfare is the responsibility of the Festival Management under License Objective 4.
  - As long as the young person is being medically treated they are under the care of the medical personnel.
  - If medical treatment requires the young person to be taken to the hospital and no guardian / responsible adult has been located, the police or Social Care shall be consulted regarding assuming responsibility once the young person has left site in the ambulance. Efforts will continue to contact the guardian.
  - Should medical personnel feel that the immediate treatment has been given, yet the youth is not yet ready to be released, the medics may call upon a member of the Welfare team/Youth Welfare specialist to take charge of the youth while they are recovering (see point 2.4 above).
  - If the youth has medically recovered and is capable and the medics feel they can be released yet the responsible adult on site has not been located then Welfare will try to persuade the young person to contact the parent / guardian / responsible adult. They will mind the youth until the parent/guardian /responsible adult arrives. In a worse case scenario, welfare will call upon Police or Social Care to advise if it is felt that the youth is will be exposed to further harm.
6. Should Security be alerted to a social disorder situation that involves a youth, then that youth shall be held, their name taken and as with a medical situation, Welfare may assist in the attempt to locate the responsible adult who accompanied that youth.
  - If the youth has given a false name or the responsible adult not located, then Welfare will consult with Festival Management about informing police of the situation and Police then advise on responsibility for the young person.
  - Every effort will continue to locate the responsible adult on site
  - A member of the Welfare team will be present while the youth is in Security custody to ensure that there is a neutral third party witness to any actions that take place and ensure that the youth's welfare is looked after.

**Incidents linked to the event 2017**

**Saturday**

**44170200238 27/05/2017 17:54 – Section 35 – Main Site**

Male causing issues at the site. Male issued a S35 dispersal and leaves the site.

**44170200372 27/05/2017 19:58 – PWITS – Main Site**

Males seen by Security Staff to act suspiciously in that they are handing items to each other. Males searched and found to have drugs in their possession.

Males released under investigation.

**44170200697 27/05/2017 23:40 – Assault – Main Site**

Male stating that he has been punched in the face by door staff on being ejected following a fight between him and another male.

Investigation Ongoing

**44170200617 27/05/2017 23:46 – Sexual Assault – Main Site**

Female aged 14 enters the site with her 13 year old sister. They are signed in by the father who then leaves. Whilst in the big top the aggrieved alleges that she has been cornered by a group of males and one of the males digitally penetrates her.

Victim then goes to the welfare tent and is seen by a doctor who she makes the allegation too.

**44170200720 28/05/2017 00:31 – ASB – Off Site**

DPS reporting that they are closed but have around 40 people on the car park drinking. Believes they have come from Mutiny.

**Sunday**

**44170201039 28/05/2017 10:15 – Common Assault – Main Site**

Informant reporting that the day previously she was spat at by her ex partners nephew.

Investigation Ongoing.

**44170201162 28/05/2017 12:25 – Theft – Main Site**

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Informant reporting that the previous day he had passed out through drunkenness and when he awoke he had items stolen from him.

Investigation ongoing.

**44170201319 28/05/2017 14:38 – ABH – Main Site**

13 year old found by Police stating she has been assaulted by another person in the queue.

Investigation Ongoing.

**44170201515 28/05/2017 18:15 – PWITS – Main Site**

Drug dog indicate on a male. Search performed and find 10 bags of powder. Male arrested.

Investigation Ongoing.

**44170201654 28/05/2017 20:14 – ABH – Main Site**

Female reporting that she has been punched in the face whilst on site. Suspect named.

Investigation Ongoing.

**44170201711 28/05/2017 20:43 – Public Order – Main Site**

Male shouting racially abusive words to Police officers. Male arrested for Public Order issues.

Investigation Ongoing.

**44170204126 28/05/2017 20:30 – Drugs – Main Site**

Male produces a bag of white powder  
Male detained by licensing officers working and taken to Police compound where powder is tested and confirmed as cocaine.

Investigation Ongoing.

**44170201741 28/05/2017 21:11 – PWITS – Main Site**

Group of persons seen by security to be involved in the supply of NOS. Persons subsequently arrested.

Investigation Ongoing

**44170201811 and 44170201814 and 44170201912 28/05/2017 21:56 – Sus Vehicle – PWITS**

Vehicle recovered full of NOS following searching of males linked to vehicle who were found with NOS on their person

Investigation ongoing

**44170201797 28/05/2017 22:11 – PWITS**

Male detained by security after leaving a restricted area with a large bag. Following a search a large amount of NOS was found. Male arrested.

Investigation ongoing

**44170201821 28/05/2017 22:34 – Sexual Assault – Main Site**

Third Party report that a 17 year old female has been touched inappropriately by a male grabbing her thighs.

Investigation Ongoing

**44170201843 28/05/2017 22:52 ASB Noise – Main Site**

Person reporting of noise from the festival which previous night went on until the early hours. Despite the fact that the music went off at 23:00 hours.

**44170201931 29/05/2017 00:11 – Assault – Off site**

Report of a fight. Police attend and cannot find this.

**44170201936 29/05/2017 00:27 – Assault – Main Site**

Female reporting that she has been assaulted by a female who slapped her.

Investigation Ongoing

**44170202203 29/05/2017 09:37 – Theft – Main Site**

Report that victims bag has been opened and phone “dipped”

Investigation Ongoing

**44170202747 29/05/2017 13:08 – Assault – Main Site**

Male has thrown a drink at a female.

Investigation ongoing

**44170202446 29/05/2017 14:32 – Theft – Main Site**

Report that a person has stolen her mobile phone from her bag.

Investigation Ongoing.

**44170202742 29/05/2017 18:32 – Theft – Main Site**

Victim reporting that her phone has been stolen from her bag.

## Mutiny Festival 2018 Improvements to Specific Delivery Areas

Mutiny Festival 2017 was a much busier event to 2016, with many areas of the event delivery operating well and all teams working hard to deliver a good event. However, it is recognised that improvements can be made in key areas so to deliver a safe and enjoyable event and to further promote the licensing objectives. The improvements outlined below are aimed to address points raised by the local Safety Advisory Group and by the Senior Management Team of the festival.

### Under 18s

One of the main areas that needs to be addressed is how the festival deals with under 18s. Mutiny Festival is in no way the only festival to find this to be a difficult area and, even though other similar events allow those aged under 18 into their event with and without supervision, the Senior Management Team do take their responsibilities in this area very seriously and wish to improve its processes.

The current system of allowing 16 & 17-year-olds entry as long as they are escorted by someone over 18 has failings and is proven to merely give a veil of safety, as was highlighted at Mutiny 2017. Questions have quite rightly been asked about the robustness of this system, even if it is excellently delivered which it was not at Mutiny 2017. It relies on members of the public presenting an honest account of the situation presented without having to provide proof and this is obviously problematic. The completion of the forms at the gates is also problematic, as it takes significant time to complete each form and this can lead to unnecessary queuing and pressure on those administering the system. This can lead to a 'tail wagging the dog' situation where completing the form is seen as more important than assessing the situation presented. Therefore, a robust, simple and straight forward system to regulate entry to the event for 16 & 17 year olds is needed.

The event is certainly suitable to those aged 16+ in regards to the entertainment on offer. The only activity on-site that is not open to this age group is the sale of alcohol and so we suggest that the nationally accepted system in place that restricts access to purchasing alcohol, namely approved ID, is adopted to regulate entry.

Therefore, the Mutiny SMT are suggesting the following changes:

- There is a separate 16 & 17-year-old ticket that is only sold online. This will give us exact numbers of those within this age group that are attending.
- **ALL** 16 & 17-year-olds will need to show approved ID upon entry. This will be made clear when purchasing tickets – **No ID = No Entry**. Approved ID would be Citizen Card or Passport.
- The under 18 entrance to the event will be made more discrete and separate, to reflect the importance of this group, and possibly larger depending on ticket sales. In reality, the quicker system proposed will help with processing this customer group and make entry more manageable, so an increase may not be required. Queueing lanes will separate this group earlier in the queuing process.
- A simple briefing would be given to security staff i.e. no approved ID = No Entry. Welfare staff would be freed-up from the entry process so they can take an observational role and just deal with those who are refused entry for whatever reason (if required).

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- The SMT will appoint a Safeguarding Manager who will lead on any issues in regards to this group. This person will make themselves available prior to the event e.g. attending some SAGs, separate meetings etc. so they are well-known to stakeholders prior to the event. They will work closely with the welfare team prior to the event and on the day.
- The Safeguarding Manager will liaise with the Children's Services department and with the Street Pastors to explore how they both may be able to help and support.

We firmly believe that this is the best system to meet the needs of this age group and of the event, as it replicates the system that has long been adopted to restrict by age the sale of alcohol. It is simple, robust and easy to communicate to those implementing it.

### Egress

Mutiny SMT were not comfortable with the egress from the event and this is another area we would wish to improve on. The proximity of Western Road and the Porsche garage to the festival site does create a challenge on egress and, even though the agreed plan was delivered, it was found to be unsuitable on the Saturday. This situation is possibly going to be made worse when the hotel is built next to the garage. So, the Mutiny SMT would like to propose the following.

- Appoint an 'Entrance & Egress Manager' to oversee the arrival &, especially, the egress process. They will formulate an egress plan alongside the SMT, especially security, and will be dedicated to this process, and will look at the issues faced on the Western side as well as improving the Northern Road side of egress. During the event, they will be able to dynamically assess situations and address them accordingly, without being distracted with other issues.
- With permission of the landowners, the new egress plan will utilise more of the space at Lakeside for taxis and drop-offs/collections and will take some of the focus away from the HMRC car park and, hopefully, the Porsche garage. The space was used more in 2017 on the Sunday egress and this resulted in a more controlled egress.
- We will discuss with the local authority a road closure either entirely or just on egress of Western Road and/or a speed limit reduction, so to reduce the danger caused by this road. If a closure is agreed, we will eliminate the danger completely but, if this agreement is not forthcoming, we will erect heras fencing along the length of the Western side of the festival site so to push customers through either the underpass that leads to the Porsche garage or to the one that leads to Lakeside. The ends of this fence line will have a security presence to further encourage the use of the underpasses.
- If the local authorities do not agree to close Western Road either entirely or during egress, we will explore with them the coning of the road so that the near side lane is sterile up to the exit from the HMRC car park which will, again, help with egress.
- Lighting outside of the main gates and in the field area generally will be improved to support a safer egress.

## Police Annex G

### Entrance

The incident in Manchester prior to Mutiny 2017 and the raised threat level in the UK that resulted from this created an increased pressure on the SMT, especially the Security Team, as well as our event partners within the responsible authorities. In this situation, it is felt that entry to the event was well managed and a good balance was struck between public safety and reasonable entry times. 'Disney' style queuing was avoided where possible so to reduce the density of groups of people, with lanes being used where necessary to manage the search process.

However, taking on-board some of the comments made by the SAG, we would wish to improve the process and would suggest:

- As stated before, we will appoint an Entry & Egress Manager whose responsibility it will be to work alongside the Security Team and focus on these two, specific elements of the show's delivery.

They will review:

- Queuing process
- Use of barriers
- Use of dogs
- Production Entrance control
- On-site Vehicle Access
- Toilets outside the event for those queuing i.e. Gates, HMRC, Lakeside etc.

### New ELT

As Mutiny Festival grows, improved and increased facilities are required both front of house and backstage and whilst the pavilion has provided a decent base for the ELT, it is felt that the time has come to improve this facility and create an open-plan ELT. This will aid communications, especially those of an informal nature and will lead to improved team work.

Therefore, an open plan ELT will be provided that will house those who operated from the top floor of the pavilion in 2017, plus the two new posts mentioned:

- Event Control
- Health & Safety
- Security Control
- CCTV Control
- Noise Management
- Safeguarding Manager
- Entry & Egress Manager
- Police
- PCC

This is not an exhaustive list of the improvements we wish to make to the delivery of Mutiny 2018, but we feel they address the main concerns raised at the SAG wash-up. We hope that our event partners in the responsible authorities accept these proposals and help us to improve Mutiny as a safe and enjoyable event.

Neil Roberts

July 2018





**Portsmouth**  
CITY COUNCIL

## PREMISES LICENCE

### Licensing Act 2003

#### Part 1 – Premises Details

##### Postal address of premises, or if none, ordnance survey map reference or description

**Address:** Mutiny In The Park  
Mutiny Festival Summer Carnival  
King George V Playing Field  
Cosham  
Portsmouth PO6 3XA

**Map Ref (E) :** 465348  
**Map Ref (N):** 105014  
**UPRN:** 001775060450

Telephone

##### Where the licence is time limited the dates

This licence is **NOT** time limited

##### Licensable activities authorised by the licence

- ▶ Sale by retail of alcohol
- ▶ Late night refreshment
- ▶ Performance of dance
- ▶ Exhibition of a film
- ▶ Performance of live music
- ▶ Performance of a play
- ▶ Playing of recorded music
- ▶ Other similar music or dance Entertainment

##### The times the licence authorises the carrying out of licensable activities

- ▶ Sale by retail of alcohol  
Saturday and Sunday 12:00 until 00:00
- ▶ Performance of dance  
Saturday and Sunday 12:00 until 00:00
- ▶ Exhibition of a film  
Saturday and Sunday 12:00 until 00:00
- ▶ Performance of live music  
Saturday and Sunday 12:00 until 00:00
- ▶ Performance of a play  
Saturday and Sunday 12:00 until 00:00
- ▶ Playing of recorded music  
Saturday and Sunday 12:00 until 00:00
- ▶ Other similar music or dance Entertainment  
Saturday and Sunday 12:00 until 00:00

► Late night refreshment  
Saturday and Sunday 23:00 until 00:00

**Non standard timing - Sale by retail of alcohol**

Stages 1, 2 & 3  
12:00 until 23:00

**Non standard timing - Performance of dance**

Stages 1, 2 & 3  
12:00 until 23:00

**Non standard timing - Exhibition of a film**

Stages 1, 2 & 3  
12:00 until 23:00

**Non standard timing - Performance of a play**

Stages 1, 2 & 3  
12:00 until 23:00

**Non standard timing - Playing of recorded music**

Stages 1, 2 & 3  
12:00 until 23:00

**Non standard timing - Other similar music or dance Entertainment**

Stages 1, 2 & 3  
12:00 until 23:00

**Non standard timing - Late night refreshment**

Stages 1, 2 & 3  
12:00 until 23:00

**The opening hours of the premises**

► Saturday and Sunday  
12:00 until 00:00

**Where the licence authorises supplies of alcohol whether these are on and / or off supplies**

Alcohol is supplied for consumption both **on** and **off** the premises

**Part 2**

**Name, (registered) address, telephone number and email (where relevant) of holder of premises licence**

**Name:** Mutiny In The Park Limited

**Address:** Larch House  
Parklands Business Park  
Denmead  
Waterlooville PO7 6XP

**Telephone:**

**Email:** [REDACTED]

**Registered number of holder, for example company number, charity number (where applicable)**  
8998365

**Name, address and telephone number of designated premises supervisor where the premises licence authorises the supply of alcohol**  
**Name:** Mr David John Kenny  
**Address:**  
**Telephone:**  
**Email:**

**Personal licence number and issuing authority of personal licence held by designated premises supervisor where the premises licence authorises the supply of alcohol**  
**Personal Licence No:** [REDACTED]  
**Issuing Authority:** [REDACTED]

**Granted by Portsmouth City Council, as licensing authority pursuant to the Licensing Act 2003 as amended and regulations made thereunder**

**Date Licence granted:** 23 February 2017  
**Date last amended:** 23 February 2017  
**Type:** New



Signed on behalf of the Head of Service  
(Authorised Officer)

Portsmouth City Council is committed to complying with the Freedom of Information Act 2000 (FOIA) which applies to all recorded information that it holds or is held on its behalf. Information that is provided to or held by the City Council will be processed and disclosed strictly in accordance with the FOIA, the Data Protection Act 1998 or other appropriate legislation.

This authority is under a duty to protect the public funds it administers, and to this end may use the information you have provided on this form for the prevention and detection of fraud. It may also share this information with other bodies responsible for auditing or administering public funds for these purposes. For further information go to [www.portsmouth.gov.uk](http://www.portsmouth.gov.uk) and search for 'National Fraud Initiative'.

**Annex 1 – Mandatory Conditions**

01 No supply of alcohol may be made under the premises licence:

- (a) at a time when there is no designated premises supervisor in respect of the premises licence, or
- (b) at a time when the designated premises supervisor does not hold a personal licence or his/her personal licence is suspended.

02 Every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence.

03 (1) The responsible person must ensure that staff on relevant premises do not carry out, arrange or participate in any irresponsible promotions in relation to the premises.

(2) In this paragraph, an irresponsible promotion means any one or more of the following activities, or substantially similar activities, carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises:

(a) games or other activities which require or encourage, or are designed to require or encourage, individuals to:

(i) drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell or supply alcohol), or

(ii) drink as much alcohol as possible (whether within a time limit or otherwise);

(b) provision of unlimited or unspecified quantities of alcohol free or for a fixed or discounted fee to the public or to a group defined by a particular characteristic in a manner which carries a significant risk of undermining a licensing objective;

(c) provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less in a manner which carries a significant risk of undermining a licensing objective;

(d) selling or supplying alcohol in association with promotional posters or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise anti-social behaviour or to refer to the effects of drunkenness in any favourable manner;

(e) dispensing alcohol directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of disability).

04 The responsible person must ensure that free potable water is provided on request to customers where it is reasonably available.

05 (1) The premises licence holder or club premises certificate holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of alcohol.

(2) The designated premises supervisor in relation to the premises licence must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy.

(3) The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and either:

- (a) a holographic mark, or
- (b) an ultraviolet feature.

06 The responsible person must ensure that:

(a) Where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures:

- (i) beer or cider: 1/2 pint;
- (ii) gin, rum, vodka or whisky: 25ml or 35 ml; and
- (iii) still wine in a glass: 125 ml;

(b) these measures are displayed in a menu, price list or other printed material which is available to customers on the premises; and

(c) where a customer does not in relation to a sale of alcohol specify the quantity of alcohol to be sold, the customer is made aware that these measures are available.

07 (1) A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.

(2) For the purposes of the condition set out in paragraph 1

(a) "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979;

(b) "permitted price" is the price found by applying the formula -

$$P = D + (D \times V)$$

where -

(i) P is the permitted price,

(ii) D is the rate of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and

(iii) V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;

(c) "relevant person" means, in relation to premises in respect of which there is in force a premises licence -

- (i) the holder of the premises licence,

(ii) the designated premises supervisor (if any) in respect of such a licence, or  
(iii) the personal licence holder who makes or authorises a supply of alcohol under such a licence;

(d) "relevant person" means, in relation to premises in respect of which there is in force a club premises certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and

(e) "valued added tax" means value added tax charged in accordance with the Value Added Tax Act 1994.

(3) Where the permitted price given by Paragraph (b) of paragraph 2 would (apart from this paragraph) not be a whole number of pennies, the price given by that sub-paragraph shall be taken to be the price actually given by that sub-paragraph rounded up to the nearest penny.

(4) (1) Sub-paragraph (2) applies where the permitted price given by Paragraph (b) of paragraph 2 on a day ("the first day") would be different from the permitted price on the next day ("the second day") as a result of a change to the rate of duty or value added tax.

(2) The permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day.

08 In accordance with section 20 of the Licensing Act 2003, no child shall be admitted to any film exhibition unless that exhibition has been granted a certificate by the British Board of Film Classification or the licensing authority itself.

09 Where a programme includes a film in the 12A, 15 or 18 category, no person appearing to be under the age of 12 (and unaccompanied by a person over the age of 18 years in that case), 15 or 18 as appropriate shall be admitted to any part of the programme; and the licence holder shall display in a conspicuous position a notice in the following terms:

**PERSONS UNDER THE AGE OF [INSERT APPROPRIATE AGE] CANNOT BE ADMITTED TO ANY PART OF THE PROGRAMME.**

Where films of different categories form part of the same programme, the notice shall refer to the oldest age restriction.

This condition does not apply to members of staff under the relevant age while on duty provided that the prior written consent of the person's parents or legal guardian has first been obtained.

10 Immediately before each exhibition at the premises of a film passed by the British Board of Film Classification there shall be exhibited on screen for at least five seconds in such a manner as to be easily read by all persons in the auditorium, a reproduction of the certificate of the Board indicating the category of the film. For a film passed by the Licensing Authority, notices shall be displayed both inside and outside the premises so that persons entering can readily read them and be aware of the category attached to any film or trailer.

11 If the Licensing Authority does not agree with the category in which any film passed by the British Board of Film Classification is placed, they shall be at liberty to alter such category, and, on notice of such alteration being given by the Licensing Authority to the licence holder, the film thereafter shall be treated as having been placed in the altered category and the conditions applicable to the exhibition of films in such altered category shall be complied with.

If the Licensing Authority requests the licence holder to exhibit to them any film, he shall do so at such reasonable time as the licensing authority may, in writing, direct.

12 Where any condition of this licence requires that, at specified times, one or more individuals must be at the premises to carry out a security activity, each such individual must:

(a) be authorised to carry out that activity by a licence granted under the Private Security Industry Act 2001; or

(b) be entitled to carry out that activity by virtue of section 4 of that Act.

For the purposes of this condition "security activity" means an activity to which paragraph 2(1)(a) of that Schedule applies and which is licensable conduct for the purposes of that Act (see section 3(2) of that Act).

This condition is subject to any exemptions in accordance with the provisions of the Private Security Industry Act 2001.

**-- END --**

**Annex 2 – Conditions consistent with the operating schedule**

01 Policies

1. The Premises Licence Holder shall produce and comply with the most recent event management plan for the event. The Police shall have access to the most recent event management plan on request. Any breach of the event management plan shall be seen as a breach of the premises licence.
2. The final event management plan will be passed to the responsible authorities at least 14 days prior to the event. It is acknowledged that the EMP is a live document, however after this point any changes made, or any deviation from the plan during the event, will only be made in exceptional circumstances, and recorded in the event log. These changes must be raised at the next available ELT.
3. The event will have an event log in place. This will be kept up to date by event management and will be used to record all significant policy decisions made during the event by staff. This log will be available at every ELT meeting, and will be available for inspection by the responsible authorities at any point.
4. Police and Local Authority Staff will have full unlimited access to all parts of the event site.
5. There shall be a written drugs policy in place for the event. This policy shall be agreed between the licence holder and the Police in writing and this policy shall be implemented whilst licensable activity is taking place. This event will include reference to legal highs and must ensure a zero tolerance policy in this area.
6. There shall be a written ejection policy in place for the event. This policy shall be agreed between the licence holder and the Police in writing and this policy shall be implemented whilst licensable activity is taking place.
7. There shall be a written policy in place stating how the event management shall deal with lost children and vulnerable adults. This policy shall include the entry process for persons under the age of 18, what measures are being taken to prevent harm to children as well as identify children who are attempting to enter the premises with an adult they do not know. This policy shall be implemented whilst licensable activity is taking place and shall be to the satisfaction of the Police Licensing Team.
8. A fire risk assessment shall be performed prior to the event. A copy shall be made available to the Police and relevant licensing authorities on request.
9. Customers will not be allowed to bring their own alcohol on to the site.
10. The premises license holder shall ensure that customers do not bring Glass bottles onto the site.

11. The premises license holder will only allow customers to bring sealed plastic bottles of water on to the site.

## 02 Entrance

1. All persons attending this event who are aged 18 years and over will be required to have photocard identification and must provide this to security for inspection if asked to do so. In the event that a person attending the event is clearly over 30 years old, they will be permitted entry to the event without inspection of their ID. This condition will not apply to performers and staff.
2. Any person aged 16 or 17 must be accompanied by an adult. There will be a limit of 2 under 18s per accompanying adult, however an adult who is clearly over 30 years old will be permitted to bring in 4 under 18s. Each entrance in this manner will be risk assessed by the operator.
3. There will be a separate entrance dedicated to persons under 18s and their accompanying adult and guidance in relation to proxy sales must include clear warning that in the event someone under 18 is caught with alcohol the whole group is liable to removal.
4. Any person aged 16 or 17 attending the site who displays signs of being either under the influence of alcohol or drugs will be breath tested. In the event someone aged 16 or 17 provides a positive sample their entrance to the event will be refused.
5. The premises license holder will ensure that dogs trained in drugs detection are used at the entrance of this event at random intervals. The dogs used will be supplied by a company either accredited by the home office or approved by Hampshire Constabulary.

## 03 Bars

1. The licence holder shall ensure that all members of staff are informed of the objectives of the Licensing Act 2003 and the statutory requirements in order to ensure compliance with all relevant provisions of the Act.
2. The licence holder shall ensure that all members of staff involved in the sale of alcohol receive training with regards to age restricted sales. This training must include the following:

The licensing Objectives.

Recognising signs of drunkenness and recognising intoxication through drugs.

Challenge 25 and appropriate forms of Identification.

Refusals logs including when and how to use them.

Sale of alcohol to persons under the age of 18.

This training must be centrally completed. Cascade training by bar supervisors will not be the default training method. This training must be documented, signed to state understood by any person involved in the sale of alcohol on site and kept for a minimum of 6 months following the

event. No person shall sell alcohol until they have received the training and signed the training document.

3. No one shall take part in the retail sale or the supply of alcohol prior to being trained.
4. Any person attempting to buy alcohol will be required to produce satisfactory photographic identification as proof of age. Acceptable ID shall be a Valid Passport with hologram; Valid UK Photo card Driving Licence, PASS approved ID or Military ID where the date of birth is present. In the event no ID is produced no sale shall be made. The only exemption to this point is where a person is clearly over 30 years of age and this is at the sole discretion of the bar manager only who will log the person's name, DOB and address.
5. Any person involved in the sale or supply of alcohol shall have a lanyard to be worn on their person detailing the training they have received for easy reference.
6. Challenge 25 Signage advising customers of the Policy shall be in place at each bar.
7. A refusals log shall be in operation at each bar. The refusals log shall be maintained throughout the event and be made available to Police or the Licensing Authority on request. The refusals logs shall be kept in paper or digital copied format for 2 years after the event.
8. No supply of alcohol shall take place at any bar unless a Personal Licence Holder is present in a supervisory capacity.
9. Each bar shall have on display a document showing details of the bar. These details shall be the name of the bar manager, their Personal Licence number and the hours the bar is open until.
10. All bar managers shall have access to a radio link with the event management and security.
11. All Personal Licence Holders shall be made aware of the festivals licence conditions. This shall be documented and a copy of the conditions shall be made available at each bar. Police and the Licensing authority shall have access to this documentation when requested.
12. No glass will be permitted anywhere on the site where members of the public have access and licensable activity is taking place. The only exception to this shall be the VIP area identified in the plans and then only apply in respect of glass bottles of Champagne and Prosecco.
13. Any shots or shooters or spirits shall be sold with a mixer. There shall be no shots, shooters or spirits served in containers with a total capacity of less than 100ml.
14. There will be no sales of spirits where the total measure of spirit in the drink exceeds 50ml.
15. Any person under the age of 18 attempting to purchase alcohol or any adult attempting to purchase alcohol for someone under 18 shall be asked to leave the event after event organisers have considered that it is safe for them leave the site.

16. A minimum of one SIA accredited person shall be present at each bar at all times that alcohol is being sold or supplied and have access to a radio link with the event control.
17. The sale or supply of alcohol shall only be from the fixed bars as shown on the agreed Event Management Plan.
18. There shall be on site at all times a person nominated by the licence holder to liaise with the Police and Licensing Authority in order to deal with any issues arising as a result of Licensing checks performed at the event. Where possible this person should be the DPS.
19. No alcoholic drink shall be priced below £2.50.
20. A sign shall be placed at each bar encouraging persons to drink responsibly.

#### 04 Security

1. There shall be a fence around the full perimeter of the licensable area. All fencing used shall have no gaps greater than 30 cm in the bottom and shall be at least 2 meters high. The only exemption to this is where there are entrances and exits, or existing fence lines in existence which are deemed suitable both by the event organisers and the Chief Officer of Police.
2. All staff shall be issued with a wristband or Lanyard identifying them as staff working at the event.
3. The Premises License Holder shall ensure that there are sufficient staff on duty to safely run the event whilst upholding all of the licensing objectives.
4. The specific number of volunteers, Stewards, Marshalls and frontline SIA staff shall be recorded in the Event Management Plan (EMP). They will be based on a capacity of 14,999 staff and customers for the entire licensable area. The most recent copy of this plan shall be available to the responsible authorities. The numbers of staffing will reflect the different challenges of the individual days various events and will not be generic.
5. The numbers of security staff will be set making reference to the most relevant/recent statutory guidance.
6. The licence holder shall maintain a register giving details of each and every person employed in the role of a security and shall provide upon request by any Police Officer or Council Officer, the following details:-
  - (a) The licence number, name, date of birth and residential address of that person;
  - (b) The time at which he/she commenced that period of duty
  - (c) The time at which he/she finished the period of duty
  - (d) If that person is not an employee of the licence holder, the name of the person by whom that person is employed or through whom the services of that person were engaged;
  - (e) The register shall be made available to Police or the Licence Authority on request

This register shall be in paper or digital format.

Any person employed by the Licence Holder carrying out security activities shall wear a fluorescent/reflective tabard/jacket. In the event it is necessary to breach this condition, a note must be recorded in the event log with the name of the decision maker and the justification for this (IE - VIP protection in a non public area) and the approval of either a police licensing officer or of the senior police officer on duty for the event must be sought.

7. Every entry/exit point to the venue shall be manned by an appropriately accredited SIA person.
8. A minimum of one front line SIA accredited person shall patrol any area demarked officially for the use of customer car parking at all times whilst the car park is in use for customers at the event.
9. All security persons shall be able to have access to a radio in order to communicate with each other.
10. The DPS shall ensure that bag searches are carried out as customers enter the event.
11. The DPS shall ensure that any person appearing to be under the influence of illegal drugs shall be refused entry.
12. Any person deemed unfit due to drink or drugs at the event shall be asked to leave the event after organisers have considered that it is safe for them to leave the site.
13. Last entry to customers shall be 20:00 hours. There shall be no admittance to customers after this time except in an exceptional circumstance. In the event a circumstance is deemed exceptional each entry will be recorded and the rationale for this admittance documented in the event log.
14. There shall be no entry or re entry into the site after 2200 hrs in any circumstance.
15. Upon request by a responsible authority the holder of the premises licence or an agent on behalf of and under the authority of the licence holder shall provide precise information regarding the number of people present on the site at the given time during which licensable activities are taking place.
16. The licence holder shall ensure that patrols of the site including the car park area are performed by security staff of the site whilst the site is closed to the public.
17. A minimum of one response team staffed entirely of SIA shall be available for deployment during the event. This team will have at least one member who will be in possession of a visual recording device of a type agreed with the police. This team will not be used for any other function.

05 Children/Vulnerable adults

1. There shall be an area within the licensable area dedicated to dealing with child welfare and vulnerable adults. A separate welfare station shall also be positioned next to the 16 and 17 year old entry gate on the outside of the licensable area.
2. There shall always be on duty at this location a person nominated as in charge. This persons shall be Disclosure Barring Service (DBS) checked and shall be able to prove that status at any time the event is ongoing.
3. Staff working in the child welfare areas shall work in a minimum of twos when dealing with children and shall not be left alone with them at any time.
4. Children shall not be left alone without supervision in the child welfare areas.
5. Staff working in these areas shall have access to a radio connecting with Event Control.
6. Children and adults shall be kept in separate areas within the dedicated areas and these areas shall be kept secure.

#### 06 Medical

1. There shall be a facility on site to deal with persons taken unwell or injured during the course of the event. This facility shall be open at all times that the site is open to members of the public.
2. An SIA accredited person shall be present at all times that the facility is open to members of the public.
3. The medical facility shall have access to a radio connecting to the site control.
4. The numbers of medical personnel will be set and recorded in the Medical Plan taking into account any statutory guidance available at the time of the event.

#### 07 CCTV

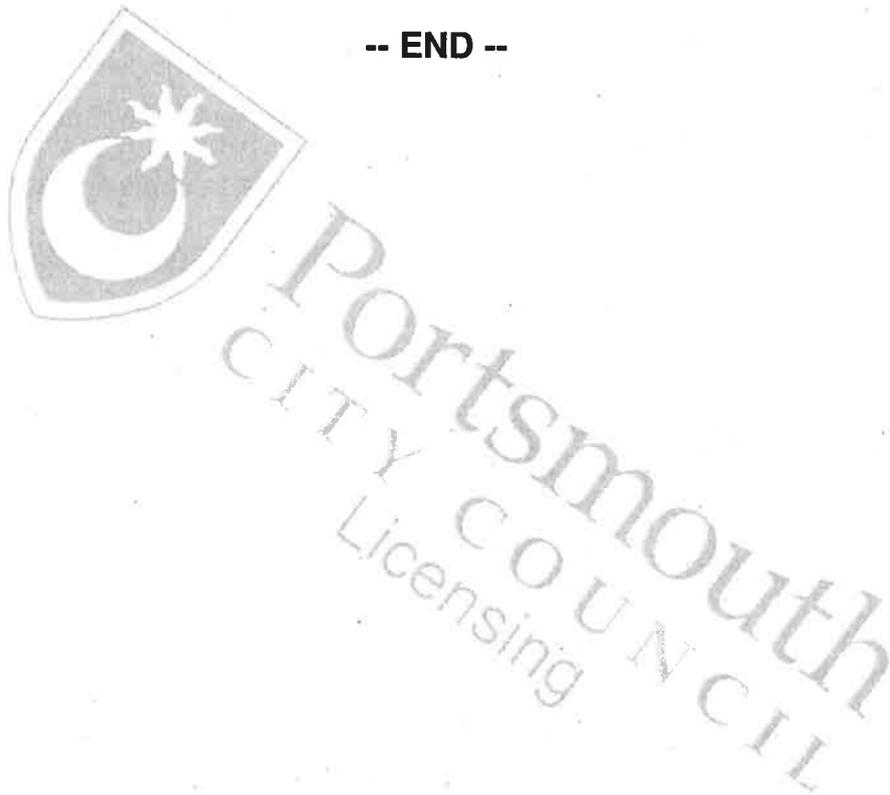
1 A recording CCTV system shall be installed and be fully operational during the course of the event. The recording equipment shall be stored and operated in a secure environment with limited access, to avoid damage, theft, unauthorised viewing and to maintain the integrity of the system. A record shall be kept of any access made to information held on the system. The system clock shall be accurate. The CCTV system will have sufficient storage capacity for 7 days evidential quality images. The CCTV system shall cover all the bar areas within the licensable area, the area immediately in front of any stage where a performance is taking place, and the area in front of any screens where people are likely to congregate. There shall be a facility to burn off Police a copy of CCTV immediately should Police require it. There will be a facility for someone to operate the CCTV system at all times that the system is in place.

The CCTV hard drive shall be kept for a period of 12 months after the event. There shall be a facility for the licence holder to view images and provide them to Police in a viewable format during this 12 month period.

This CCTV must cover as a minimum:

- The main entrance
- All bars
- All main arenas

-- END --



Annex 3 – Conditions attached after a hearing by the licensing authority

-- END --



**Annex 4 – Premises and location plan**

**Premises Plan(s)**

These will either be shown below or attached as a separate part of the premises licence authorisation.







Licensing Sub-Committee  
Portsmouth City Council  
Civic Offices  
Guildhall Square  
Portsmouth  
Hants  
PO1 2AL

### **Licensing Service**

Civic Offices  
Guildhall Square  
Portsmouth  
PO1 2AL

Phone: 023 9283 4604

Our Ref: 17/04000/LAREVI

Date: 6 November 2017

Dear Members of the Licensing Sub-Committee

### **Re: Licensing Act 2003 - Application for the review of a premises licence Mutiny King George V Playing Fields Cosham Portsmouth**

I refer to the recent application by the Chief Officer of Police for the review of a premises licence in respect of Mutiny, King George V Playing Fields, Cosham, Portsmouth.

On behalf of the Licensing Authority, I would wish to make formal representations in relation to the application on the following grounds:

- Protection of children from harm

The review application concisely sets out the engagement that has taken place with the licence holder, Police and other responsible authorities since 2014, particularly in respect of concerns relating to the admittance of 16 and 17 year olds to this event.

Despite a number of practices and procedures being put into place by the event organisers in order to prevent persons under the age of 16 gaining entry and to ensure the welfare of children on site, it would appear that those systems have not had the desired effect and as a direct result, children have become victims of crime, including sexual assault.

Whilst it is acknowledged that in all other respects there is a good working relationship with the event organisers, the issue of access to the event by 16 and 17 year olds remains in dispute between the Police, Licensing Authority and the organisers.

Continued/.....

Members attention is drawn to relevant sections of the Statutory Guidance issued in accordance with section 182 of the Act which may be of assistance when determining this application and are set out below:

### **Legal status - Para 1.9**

*Section 4 of the 2003 Act provides that, in carrying out its functions, a licensing authority must "have regard to" guidance issued by the Secretary of State under section 182. This Guidance is therefore binding on all licensing authorities to that extent. However, this Guidance cannot anticipate every possible scenario or set of circumstances that may arise and, as long as licensing authorities have properly understood this Guidance, they may depart from it if they have good reason to do so and can provide full reasons. Departure from this Guidance could give rise to an appeal or judicial review, and the reasons given will then be a key consideration for the courts when considering the lawfulness and merits of any decision taken.*

### **Protection of children from harm**

#### **Para 2.22**

*The protection of children from harm includes the protection of children from moral, psychological and physical harm. This includes not only protecting children from the harms associated directly with alcohol consumption but also wider harms such as exposure to strong language and sexual expletives (for example, in the context of exposure to certain films or adult entertainment). Licensing authorities must also consider the need to protect children from sexual exploitation when undertaking licensing functions.*

#### **Para 2.23**

*The Government believes that it is completely unacceptable to sell alcohol to children. Conditions relating to the access of children where alcohol is sold and which are appropriate to protect them from harm should be carefully considered. Moreover, conditions restricting the access of children to premises should be strongly considered in circumstances where:*

- *adult entertainment is provided;*
- *a member or members of the current management have been convicted for serving alcohol to minors or with a reputation for allowing underage drinking (other than in the context of the exemption in the 2003 Act relating to 16 and 17 year olds consuming beer, wine and cider when accompanied by an adult during a table meal);*
- ***it is known that unaccompanied children have been allowed access;***
- ***there is a known association with drug taking or dealing; or***
- *in some cases, the premises are used exclusively or primarily for the sale of alcohol for consumption on the premises.*

Continued/.....

**Para 2.27**

*Conditions, where they are appropriate, should reflect the licensable activities taking place on the premises. In addition to the mandatory condition regarding age verification, other conditions relating to the protection of children from harm can include:*

- *restrictions on the hours when children may be present;*
- *restrictions or exclusions on the presence of children under certain ages when particular specified activities are taking place;*
- *restrictions on the parts of the premises to which children may have access;*
- **age restrictions (below 18);**
- *restrictions or exclusions when certain activities are taking place;*
- *requirements for an accompanying adult (including for example, a combination of requirements which provide that children under a particular age must be accompanied by an adult); and*
- **full exclusion of people under 18 from the premises when any licensable activities are taking place.**

**Para 2.29**

*Licensing authorities should give considerable weight to representations about child protection matters. In addition to the responsible authority whose functions relate directly to child protection, the Director of Public Health may also have access to relevant evidence to inform such representations. These representations may include, amongst other things, the use of health data about the harms that alcohol can cause to underage drinkers. Where a responsible authority, or other person, presents evidence to the licensing authority linking specific premises with harms to children (such as ambulance data or emergency department attendances by persons under 18 years old with alcohol-related illnesses or injuries) this evidence should be considered, and the licensing authority should also consider what action is appropriate to ensure this licensing objective is effectively enforced. In relation to applications for the grant of a licence in areas where evidence is presented on high levels of alcohol-related harms in persons aged under 18, it is recommended that the licensing authority considers what conditions may be appropriate to ensure that this objective is promoted effectively.*

Having regard to the serious nature of the incidents involving children that have been identified by the chief officer of Police in the review application and that the licence holder has regrettably been unable to satisfactorily manage the admittance and welfare of children present on site, it is requested that the Licensing Sub-Committee amend the conditions of the current premises licence to restrict entry to the event to over 18s only.

Yours sincerely



**Nickii Humphreys**  
**Licensing Manager**

Email: [licensing@portsmouthcc.gov.uk](mailto:licensing@portsmouthcc.gov.uk)

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## Appendix C

**From:** Lee, Richard  
**Sent:** 08 November 2017 15:15  
**To:** Licensing Shared Email  
**Cc:** Moss, Matt (Police); Humphreys, Nickii; Thorne, Michael; Looney, Claire  
**Subject:** Mutiny Review - 17/04000/LAREVI

Dear Licensing,

This representation is being made on the grounds of the Licensing Objective 'Prevention of Public Nuisance'.

Despite the size and location of this event, at present there are no safeguarding conditions concerning noise and the prevention of public nuisance on the premises licence, rather a reliance on voluntary agreements and control exercised through the Events team.

Following complaints in 2016 and 2017 and our observations at these events, it is the view of this service that an informal process does not adequately prevent public nuisance and a more formal approach is required. To this end, we wish the Licensing Committee to consider applying the following conditions to the licence for the Mutiny event.

1. The control limits set at the mixer position shall ensure that the music noise level shall not exceed LAeq(15min) 75 dB(A) between the hours of 10:00 hours and 23:00 hours as measured 1 metre outside any noise sensitive premises.
2. The control limits set at the mixer position shall ensure that the music noise levels shall not exceed Leq(15min) 90 dB in either of the 31.5Hz, 63Hz or 125Hz octave band frequencies between the hours of 10:00 hours and 23:00 hours as measured 1 metre outside any noise sensitive premises.
3. A record of all monitoring at the mixing desk positions and measurements demonstrating compliance with conditions 1 and 2 above shall be retained and submitted to Environmental Health within 7 days after the event has ended.

In a meeting with the applicant's acoustic consultants on the 15<sup>th</sup> September 2017, the formalising of noise conditions was discussed, however agreement could not be reached. There is a balance to be made in ensuring that this event is a success in terms of audience enjoyment whilst safeguarding noise sensitive premises and preventing public nuisance. This is one of the occasions where Regulatory Services has sufficient concern in respect to the prevention of public nuisance to raise these issues in front of the committee. It is our view that that the committee need to decide whether in view of the history of the event the organisers will be able to meet this licensing objective without the application of the above conditions.

Please note that the Michael Thorne shall be the representative of Regulatory Services attending committee so please copy him into all further correspondence.

Yours sincerely,

Richard Lee  
Regulatory Services Manager

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Licensing Office  
Directorate of Culture & City  
Development  
City Development - Licensing  
Portsmouth City Council  
Civic Offices  
Guildhall Square  
Portsmouth  
Hants  
PO1 2AL

**Public Health**

Civic Offices Floor 2  
Core 4  
PO21AL

Phone: [REDACTED]

Ref: MUTINY REVIEW

Dear Licensing Committee

**Re: Review of the premises licence for Mutiny in the Park, King George V Playing Field.**

This representation is made on behalf of the director for Public Health at Portsmouth City Council in his role as a responsible authority under the Licensing Act 2003 and concerns the licensing objectives

- The Protection of Children from harm
- The Prevention of Crime and disorder

The Police are asking that the event is limited to those who are over 18, after last year's event was accessed by individuals as young as 13 - this was attributed to flaws in the organiser's admission and ticketing system, whereby young people were allowed on site with a 'responsible adult'

This system has actually led to an increase in risk where young people are actively seeking out people in the adult queue to get them inside the event, equally this year some parents were bringing young people to the site and leaving them there unsupervised. In one instance a vulnerable 14 year old girl was sexually assaulted by an adult after she was left onsite with her 13 year old sister by her parent. This was only one of several incidents relating to young people on site, all of which are recorded in the review provided by the Police Licensing Unit.

Section 182 Guidance

***2.22 The protection of children from harm includes the protection of children from moral, psychological and physical harm. This includes not only protecting children from the harms associated directly with alcohol consumption but also wider harms***

In addition to these incidents there were clear signs of drug use in and around the site - disposed drug 'baggies', nitrous oxide canisters and assorted paraphernalia were prevalent on the floors of the tents and marquees. As well as obvious and visible intoxication in customers over 18, despite the organiser's search policy executed under a heightened terror threat response

After the event in 2017 the Public Health team were contacted by a member of the alcohol specialist nurse service (ASNS) at Queen Alexander Hospital (QA) as they had concerns over the large amount of A&E admissions related to the event and reports of children as young as 12 intoxicated outside of the site. Public Health asked QA for more clarity and or data on the event in order to better understand the impact it was having.

The data they provided is limited to alcohol intoxication and recreational drug use only - as you can imagine a weekend in A&E varies greatly and can be affected by multiple external factors creating a huge swathe of admissions from any number of complaints.

- We asked for a comparative weekend, and QA provided the numbers of admissions over the first weekend in July (multiple events', pay day and clement weather)
- As you can see in the table below, alcohol intoxication was higher on the July weekend (12 vs 8) but recreational drug use was substantially increased on the Mutiny weekend (15 vs 4) this supports the previous data we received from QA and shows a clear spike in drug activity and consequentially admissions to hospital on the Mutiny weekend

	Alcohol intoxication	Recreational drug use
27.05.17	3	4
28.05.17	3	8
29.05.17	2	3
	Alcohol intoxication	Recreational drug use
01.07.17	6	0
02.07.17	3	3
03.07.17	3	1

The raw data that QA provided shows that six of the attendances relating to Mutiny were by people under the age of 18. This included two 15 year olds - both attributed to recreational drug use. This data is attached as a PDF to this representation and is anonymised but unfiltered to assure transparency. The premises license holders have been provided with this data following this year's event.

## Section 182 Guidance

**2.23 Conditions relating to the access of children where alcohol is sold and which are appropriate to protect them from harm should be carefully considered.**

**Moreover, conditions restricting the access of children to premises should be strongly considered in circumstances where:**

- **It is known that unaccompanied children have been allowed access;**
- **There is a known association with drug taking or dealing**

Whilst the number of incidents is relatively small in comparison to overall attendance, this type of issue if encountered in a licensed premises would lead to serious repercussions for the Designated Premises Supervisor and premises licence holder respectively.

In this instance it is recognised that incidents have occurred under the current systems put in place by the organiser, we would expect these procedures to evolve and adapt to prevent further incidents but given that this is the third year the event has taken place in Portsmouth and the procedures have not changed or in this case prevented the entry and subsequent harm to young people, it suggests that under 18s cannot be effectively managed or safe guarded whilst on site.

The Director of Public Health acknowledges the worth of staging events in the City that generate income and place Portsmouth on the map for the right reasons, the Public Health team has worked closely with the event organisers and the Police since the first event was held in Victoria Park around the subject of minimum age for entry. In 2014 a representation was made by Public Health around concerns of age appropriateness for children as young as 14 attending, fears were assuaged by the event organiser at the time and a compromise of 16 year olds being allowed access when accompanied by a responsible adult was agreed alongside other additional measures.

2014 Representation by Public Health regarding Mutiny festival

***'Admission of over 14's with a responsible adult'***

***It is not made clear in the documentation provided who or what a 'responsible adult' is. This leaves responsibility for minors to siblings, peers or even other event goers as well as parents who are potentially intoxicated. It also creates a danger of 'Proxy Sales' of alcohol from inebriated, sympathetic event goers. Clearly the event is not aimed at families and therefore it is unlikely that the under eighteens would be accompanied by parents.***

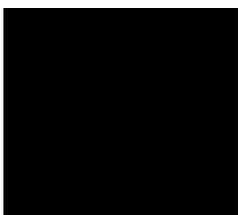
We now find ourselves in a similar position to 2014 with concerns raised then being sadly brought to fruition at the 2017 event as detailed in the Police representation, the onus is therefore on the event organiser to show how they can avoid this in future years.

In that respect they need a plan that:

- Ensures that vulnerable young people are not put into a situation where they run a significant risk of violence or sexual assault
- That there is an improved process for ensuring that young people are not exposed to the sale or consumption of recreational drugs
- That they work with the hospital and ambulance services to ensure they have a joint plan for reducing the numbers presenting to A&E and that they have appropriate support on site for people who may be using recreational drugs at the event.

We would ask that the committee insure that this plan is in place and that they are satisfied that the risk to young people and children is mitigated or removed completely before another event is held under the current licence

Yours sincerely



**Rob Anderson-Weaver (Public Health Practitioner PCC Public Health)**

On behalf of Dr Jason Horsley Director of Public Health at Portsmouth City Council

Email: Robert.anderson-weaver@portsmouthcc.gov.uk

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	A	B	C	D	E	F	G	H	I	J	K	L	M	N	O
1	PAS ID	Gender	Surname	Given Nam	Age (Yrs)	Arrival Date	Arrival Tim	Attendance	Expected	Dept	Arrival Mode	Reason For Attendance	Presenting Complaint	Triage Time	Dr1 Seen
2		Female			15	27-May-17	23:31	First Accide	No	Queen Alex	Private Transport	Alcohol Abuse	Alcohol problem	23:38	00:30
3		Female			15	27-May-17	20:32	First Accide	No	Queen Alex	Private Transport	Non-Trauma-Medical	Ingestion/Accidental Pois	21:00	20:53
4		Female			16	28-May-17	23:42	First Accide	No	Queen Alex	Private Transport	Alcohol Abuse	Collapse	23:55	01:52
5		Male			17	29-May-17	02:03	First Accide	No	Queen Alex	Ambulance	Drug Abuse	Ingestion/Accidental Pois	02:03	04:10
6		Female			17	29-May-17	00:03	First Accide	No	Queen Alex	Private Transport	Alcohol Abuse	Alcohol problem		02:32
7		Male			17	28-May-17	23:36	First Accide	No	Queen Alex	Taxi	Alcohol Abuse	Collapse	23:50	01:02
8		Male			18	27-May-17	02:30	First Accide	No	Queen Alex	Ambulance	Alcohol Abuse	Alcohol problem	02:41	06:30
9		Female			18	28-May-17	01:09	First Accide	No	Queen Alex	Other	Alcohol Abuse	Alcohol problem	01:13	02:39
10		Female			18	27-May-17	23:08	First Accide	No	Queen Alex	Ambulance	Drug Abuse	Drug problem	23:08	05:11
11		Male			18	27-May-17	15:04	First Accide	No	Queen Alex	Ambulance	Deliberate Self-harm	Drug problem	15:15	16:48
12		Male			18	29-May-17	06:17	First Accide	No	Queen Alex	Ambulance	Non-Trauma-Medical	Drug problem	06:22	10:18
13		Female			19	29-May-17	03:33	First Accide	No	Queen Alex	Ambulance	Drug Abuse	Drug problem	03:35	03:47
14		Female			20	27-May-17	02:10	First Accide	No	Queen Alex	Ambulance	Drug Abuse	Palpitations	02:14	06:08
15		Male			20	29-May-17	02:19	First Accide	No	Queen Alex	Private Transport	Drug Abuse	Drug problem	02:20	02:45
16		Female			20	28-May-17	00:40	First Accide	No	Queen Alex	Ambulance	Alcohol Abuse	Alcohol problem	00:46	07:36
17		Female			21	29-May-17	01:55	First Accide	No	Queen Alex	Private Transport	Alcohol Abuse	Alcohol problem	02:10	05:41
18		Female			22	28-May-17	10:47	First Accide	No	Queen Alex	Private Transport	Self Inflicted	Drug problem	10:51	10:59
19		Female			22	28-May-17	02:49	First Accide	No	Queen Alex	Ambulance	Drug Abuse	Drug problem	02:52	08:38
20		Male			22	29-May-17	05:08	First Accide	No	Queen Alex	Ambulance	Non-Trauma-Medical	Drug problem	05:12	09:33
21		Female			22	28-May-17	10:16	First Accide	No	Queen Alex	Private Transport	Other	Drug problem	10:20	11:26
22		Male			23	28-May-17	02:45	First Accide	No	Queen Alex	Ambulance	Drug Abuse	Ingestion/Accidental Pois	02:52	02:49
23		Male			23	28-May-17	00:18	First Accide	No	Queen Alex	Ambulance	Drug Abuse	Abdo pain	00:22	06:45
24		Male			24	27-May-17	03:05	First Accide	No	Queen Alex	Ambulance	Alcohol Abuse	Alcohol problem	03:10	04:03
25		Female			24	29-May-17	07:46	First Accide	No	Queen Alex	Ambulance	Non-Trauma-Medical	Alcohol problem	07:53	09:00
26		Male			24	28-May-17	10:58	First Accide	No	Queen Alex	Ambulance	Other	Drug problem	11:00	11:20
27		Female			25	29-May-17	00:16	First Accide	No	Queen Alex	Ambulance	Non-Trauma-Medical	Ingestion/Accidental Pois	00:19	03:30
28		Female			25	29-May-17	00:14	First Accide	No	Queen Alex	Ambulance	Non-Trauma-Medical	Ingestion/Accidental Pois	00:19	03:27
29		Male			28	27-May-17	19:28	First Accide	No	Queen Alex	Ambulance	Other	Ingestion/Accidental Pois	19:30	20:26
30		Female			28	27-May-17	01:34	First Accide	No	Queen Alex	Ambulance	Alcohol Abuse	Fit	01:42	04:27
31		Female			40	29-May-17	01:05	First Accide	No	Queen Alex	Ambulance	Drug Abuse	Ingestion/Accidental Pois	01:08	06:46
32		Female			44	28-May-17	03:15	First Accide	No	Queen Alex	Ambulance	Alcohol Abuse	Alcohol problem	03:40	09:39
33		Male			47	28-May-17	00:36	First Accide	No	Queen Alex	Ambulance	Alcohol Abuse	Alcohol problem	00:42	06:55
34		Female			47	27-May-17	13:34	First Accide	No	Queen Alex	Taxi	Other	Chest pain	13:42	15:08
35		Male			51	27-May-17	19:42	First Accide	No	Queen Alex	Ambulance	Non-Trauma-Medical	Collapse	19:50	00:21
36		Female			54	28-May-17	23:23	First Accide	No	Queen Alex	Ambulance	Other Accident	Alcohol problem	23:28	23:31
37		Male			56	28-May-17	00:55	First Accide	No	Queen Alex	Ambulance	Alcohol Abuse	Injury Head	01:05	03:49
38		Male			60	27-May-17	13:03	First Accide	No	Queen Alex	Private Transport	Other	Ingestion/Accidental Pois	13:20	14:58
39		Male			67	28-May-17	23:42	First Accide	No	Queen Alex	Ambulance	Non-Trauma-Medical	Collapse	23:45	05:35

	P	Q	R	S	T	U	V	W	X	Y	Z
1	Primary Diagnosis	First Referral	Disch Ref	Date left depa	Time left d	Time In De	1st Resp H	Discharge Location	Departure Method		
2	Recreational drug use	Plan Home (00:47)	Plan Home	28/05/2017	01:24	01h53m		Paeds (Majors Bay 1)	Home - No Follow Up		
3	Recreational drug use	Plan Home (21:22)	Plan Home	27/05/2017	21:28	00h56m		Resus (Clinic Suite)	Home - Return ED SOS		
4	Recreational drug use			29/05/2017	02:19	02h37m		Paeds Triage	Home - Return ED SOS		
5	No abnormality detected	Plan Home (03:55)	Plan Home	29/05/2017	04:11	02h08m		Ambulance Handover	Home - No Follow Up		
6	Other toxicological disorder (see free	Plan Home (02:08)	Plan Home	29/05/2017	02:33	02h30m		Minors Waiting	Home - Return ED SOS		
7	Recreational drug use			29/05/2017	02:16	02h40m		Paeds (Majors Bay 4)	Home - Return ED SOS		
8	Alcohol (ethanol) intoxication	Plan Home (04:13)	Plan Home	27/05/2017	06:30	04h00m		Ambulance Handover	Left Without Being Seen		
9	Left before seen			28/05/2017	02:39	01h30m		Majors Waiting (Bay 07)	Did Not Wait		
10	Recreational drug use	ED Obs Ward (05:44)	ED Obs Wa	28/05/2017	06:13	07h05m		Majors Waiting (Bay 04)	Admitted to QAH		
11	Recreational drug use			27/05/2017	20:32	05h28m		Majors (Bay 08)	Home - No Follow Up		
12	Recreational drug use	ED Obs Ward (10:47)	ED Obs Wa	29/05/2017	11:31	05h14m		Majors Waiting (Bay 07)	Admitted to QAH		
13	Left before seen			29/05/2017	03:47	00h14m		Ambulance Handover	Did Not Wait		
14	Left before seen			27/05/2017	06:08	03h58m		Ambulance Handover	Self Discharge		
15	Other drug/alcohol disorder (see free	Medicine (03:13)	Medicine (	29/05/2017	07:02	04h43m		Resus (Bay 3)	Admitted to QAH		
16	Other toxicological disorder (see free text)			28/05/2017	08:03	07h23m		Majors (Bay 18)	Home - Return ED SOS		
17	Left before seen			29/05/2017	07:43	05h48m		Majors Waiting (Bay 08)	Left Against Medical Advice		
18	Delirium (acute confusion)	Awaiting bloods (11:2	Medicine (	28/05/2017	16:15	05h28m		Majors (Bay 08)	Admitted to QAH		
19	Minor head injury (GCS>12)			28/05/2017	08:39	05h50m		Majors (Bay 02)	Did Not Wait		
20	Recreational drug use	Awaiting bloods (08:0	Awaiting bl	29/05/2017	12:56	07h48m		Majors (Bay 01)	Home - No Follow Up		
21	Recreational drug use			28/05/2017	12:14	01h58m		Majors Waiting (Bay 09)	Home - No Follow Up		
22	Other drug/alcohol disorder (see free	Cardiology (02:59)	Cardiac Cat	28/05/2017	03:34	00h49m		Resus (Bay 2)	Admitted to QAH		
23	Recreational drug use			28/05/2017	07:07	06h49m		Majors (Assess Room B1)	Home - No Follow Up		
24	Alcohol (ethanol) intoxication	Plan Home (04:05)	Plan Home	27/05/2017	04:08	01h03m		Ambulance Handover	Home - Return ED SOS		
25	Alcohol (ethanol) intoxication	Plan Home (09:09)	Plan Home	29/05/2017	09:12	01h26m		Ambulance Handover	Home - No Follow Up		
26	Recreational drug use	ED Obs Ward (11:51)	ED Obs Wa	28/05/2017	12:00	01h02m		Ambulance Handover	Admitted to QAH		
27	Left before seen			29/05/2017	03:30	03h14m		Majors (Bay 09)	Left Without Being Seen		
28	Left before seen			29/05/2017	03:29	03h15m		Majors (Bay 08)	Left Without Being Seen		
29	No abnormality detected			27/05/2017	20:52	01h24m		Ambulance Handover	Home - No Follow Up		
30	Pseudoseizure			27/05/2017	04:33	02h59m		Ambulance Handover	Left Against Medical Advice		
31	Left before seen			29/05/2017	06:47	05h42m		Majors (Bay 03)	Left Without Being Seen		
32	Alcohol (ethanol) intoxication	Plan Home (09:50)	Plan Home	28/05/2017	10:10	06h55m		Majors Waiting (Bay 03)	Home - Return ED SOS		
33	Alcohol (ethanol) intoxication			28/05/2017	07:45	07h09m		Majors (Bay 03)	Home - No Follow Up		
34	Alcohol dependence syndrome	Minors Assessment (1	Awaiting bl	27/05/2017	16:15	02h41m		Ambulance Handover	Self Discharge		
35	Alcohol (ethanol) intoxication	Plan Home (00:54)	Plan Home	28/05/2017	01:27	05h45m		Majors (Bay 12)	Home - No Follow Up		
36	Minor head injury (GCS>12)			29/05/2017	01:40	02h17m		Minors (Ambulatory Bay 7	Home - Return ED SOS		
37	Closed fracture	Orthopaedics (04:53)	ED Obs Wa	28/05/2017	05:35	04h40m		Minors (Bay 4)	Admitted to QAH		
38	Left before seen	Minors Assessment (1	Minors GP	27/05/2017	15:51	02h48m		Minors Waiting	Did Not Wait		
39	Alcohol (ethanol) intoxication	Plan Home (07:13)	Plan Home	29/05/2017	09:37	09h55m		Majors (Bay 17)	Home - No Follow Up		

Licensing Office  
Directorate of Culture & City  
Development  
City Development - Licensing  
Portsmouth City Council  
Civic Offices  
Guildhall Square  
Portsmouth  
PO1 2AL

### **Children, Families and Education**

Civic Offices  
Guildhall Square  
Portsmouth  
PO1 2AL

Phone: 023 9284 1202

Our Ref: AJ050

Date: 8<sup>th</sup> November 2017

Dear Licensing Committee

### **Mutiny Review**

I am writing to support the request from the Police for a complete overhaul of the terms of the license for the Mutiny festival in relation to children under the age of 18. I am writing with regard to the licensing objective of protecting children from harm.

The risks to children of a repeat of the experience in 2017 are set out very clearly in both the Police report and the separate submission from the Director of Public Health.

National licensing guidance is clear (section 182 of the Act, section 2.23 of the statutory guidance) that conditions restricting the access of children to premises should be strongly considered in circumstances where it is known that unaccompanied children have been allowed access and/or there is a known association with drug taking or dealing.

My view is that there is a very strong case for the option put forward by the Police of restricting the license for the Festival to adults aged 18 and over, and for managing admission arrangements tightly to ensure that this condition is respected. We know from our regular engagement with the Police over this year that the level of illegal activity around recreational drugs has increased in the city. We have seen no reduction this year in the level of risk of exploitation, sexual and criminal, to which children under 18 are exposed. On the contrary, the level of risk remains high. Arrangements which seek to mitigate the risks to children from access to large scale festivals by seeking to engage adult carers are very difficult to deliver effectively, as the experience of the 2017 event demonstrates. The Council needs to act to prevent harm to children. Straightforward restriction of the license to age 18 and over, as recommended by the Police, is an appropriate response to the actual harm which was clearly experienced by a number of

children this year, despite a wide range of actions to try to manage the risk.

Yours sincerely,



**Alison Jeffery**  
**Director of Children, Families and Education**

Head of Licensing  
Licensing Service  
Civic Offices  
Portsmouth  
Hants  
PO1 2AL

**Culture & City  
Development**  
Civic Offices  
Guildhall Square  
Portsmouth  
PO1 2AL

Phone: 023 92 [REDACTED]  
Ref:  
Date: 6<sup>th</sup> November 2017

Dear Ms Humphreys

**Re: LICENSING ACT 2003 - REVIEW APPLICATION - MUTINY FESTIVAL**

This is a representation in support of the Mutiny Festival and for the maintenance of the status quo on the current License for future events to take place at King George V Playing Field, Cosham.

As the Cabinet Member for Culture, Leisure and Sport the service I represent works closely with a wide range of both internal Portsmouth City Council and external services to support the delivery of a spectrum of events throughout the city. An integral part of this is to ensure that events are delivered safely and in accordance with the legislation which applies and the recommended standards as set out in the 'Purple Guide'.

I can confirm that I have personally visited the Mutiny Festival both in its previous iteration in Fontwell in 2015 and then again since it has been in Portsmouth in both 2016 and 2017. I feel that the current representation for a Licensing Review is disproportionate in providing evidence from all Mutiny Festivals since 2014 without demonstrating that in the majority of instances the specific issues which were raised were addressed by the premises license holder, picking up on areas of concern and implementing new ways of working in each year.

Whilst I am not disputing the incidents which are outlined in Annex F of the review papers and I am pleased to note that the *'Chief Officer of Police accepts that the working relationship with the premises licence holder is a positive one'* I do take issue with the view that the Licence holder has *'demonstrated an inability to successfully action their own policies and procedures'*.

It is clear from the grounds for review (pg 8 & 9) that further changes were implemented in 2017 following discussions with the Police after the 2016 event. However no reference appears to have been made to the extraordinary circumstances the premises license holder found himself in following the Manchester Arena attack the Monday prior to the Mutiny Festival. As I am sure you will appreciate this put significant additional burden onto the event organisers as their whole event was re-evaluated resulting in Mutiny having to put in place additional measures. In particular this resulted in specific changes and frequently changing information for the egress plans which were being responded to following national advice.

As stated at the end of the grounds for review a note is made of the engagement post the 2017 event and the outline proposals Annex G, which the premises licence holder has submitted and outlined for implementation for any future events. I believe that if implemented, these proposals would address the core areas of the license delivery which are a cause for concern and have resulted in this Licensing Review being instigated by Chief Officer of Police.

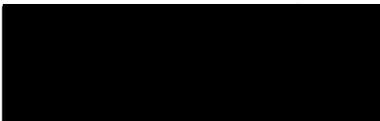
Annex G proposes a different approach to the event delivery in three core areas:

- Process for Under 18s
- Delivery of a more effective entrance and egress procedures
- New Event Liaison Team working area

Whilst there is evidence of detail behind these revised working proposals and how they will be implemented and the expected outcome of their implementation in Annex G there is no evidence of any further response to these from the Police or indeed any further suggested improvements which the premises license holder could implement which is disappointing considering these were submitted to the Police in July 2017.

I believe that the premises license holder should have an opportunity to implement the proposals as outlined in Annex G and for this to be closely monitored for effectiveness prior to any changes in the current License being implemented.

Yours sincerely



**Cllr Linda Symes**

**Cabinet Member Culture, Leisure & Sport**

## Appendix C

Licensing Office  
Directorate of Culture & City Development  
City Development - Licensing  
Portsmouth City Council  
Civic Offices  
Guildhall Square  
Portsmouth  
Hants  
PO1 2AL



To whom it may concern

This is a representation in support of the Police in their recommendations that Mutiny in the Park festival be limited to over 18s in support of the licensing objective, the protection of children from harm.

I have attended every Mutiny festival in the City with my daughters including this year's event in Cosham. At this year's event I was shocked by the amount of drug use taking place, In the Big Top tent on Saturday I personally witnessed groups selling and consuming laughing gas with no shame and was disappointed by the securities response when I pointed it out to them. On Sunday I once again witnessed extensive dealing by two men that I had seen Saturday dealing, this time at the main stage. The two men were dealing laughing gas, pills and white powder in small bags. Once again I went to security that were stood up on a platform and explained what I had witnessed. I was then told to go and stand by these two men and stick my arm up in the air to identify them, despite the fact that they were openly inflating and passing balloons around. I was shocked that the security was prepared to put me at that level of risk.

I attend many festivals with my children and really believe that they can learn how to have a good time in a responsible way - sadly it did not feel like this was possible at Mutiny and the young people who were there were probably learning all the wrong lessons about festivals and going out, I would not take my children again and I am concerned for the safety of other peoples who would attend the event in the future.

Yours Sincerely



Mrs Sandra Patterson

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